

**MEETING**

**COMMUNITY LEADERSHIP COMMITTEE**

**DATE AND TIME**

**WEDNESDAY 24TH JUNE, 2015**

**AT 7.00 PM**

**VENUE**

**HENDON TOWN HALL, THE BURROUGHS, LONDON NW4 4BQ**

**TO: MEMBERS OF COMMUNITY LEADERSHIP COMMITTEE (Quorum 3)**

Chairman: Councillor David Longstaff  
Vice Chairman: Councillor Graham Old

**Councillors**

Brian Gordon	Nagus Narenthira	Lisa Rutter
Eva Greenspan	Alon Or-Bach	Agnes Slocombe
Arjun Mittra	Charlie O-Macauley	
	Hugh Rayner	

**Substitute Members**

Brian Salinger	Alison Moore	Alan Schneiderman
Peter Zinkin	Wendy Prentice	Adam Langleben

**You are requested to attend the above meeting for which an agenda is attached.**

**Andrew Charlwood – Head of Governance**

Governance Services contact: Salar Rida 020 8359 7113

Media Relations contact: Sue Cocker 020 8359 7039

**ASSURANCE GROUP**

## ORDER OF BUSINESS

Item No	Title of Report	Pages
1.	Minutes of last meeting	1 - 8
2.	Absence of Members (If any)	
3.	Declaration of Members' Disclosable Pecuniary interests and Non Pecuniary interests (If any)	
4.	Report of the Monitoring Officer (If any)	
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## Decisions of the Community Leadership Committee

14 April 2015

Members Present:-

AGENDA ITEM 1

Councillor David Longstaff (Chairman)  
Councillor Graham Old (Vice-Chairman)

Councillor Brian Gordon	Councillor Charlie O-Macauley
Councillor Eva Greenspan	Councillor Lisa Rutter
Councillor Arjun Mitra	Councillor Mark Shooter
Councillor Alison Moore	Councillor Agnes Slocombe
Councillor Nagus Narenthira	

### 1. MINUTES OF LAST MEETING

None.

### 2. ABSENCE OF MEMBERS (IF ANY)

None.

### 3. DECLARATION OF MEMBERS' DISCLOSABLE PECUNIARY INTERESTS AND NON PECUNIARY INTERESTS (IF ANY)

Councillor Alison Moore declared a non-pecuniary interest in relation to Agenda Item 7 (Nomination of the Old Red Lion as an Asset of Community Value) by virtue of being an Ordinary Member of CAMRA.

### 4. REPORT OF THE MONITORING OFFICER (IF ANY)

None.

### 5. PUBLIC COMMENTS AND QUESTIONS (IF ANY)

None were received.

### 6. MEMBERS' ITEMS (IF ANY)

None received.

### 7. NOMINATION OF THE OLD RED LION AS AN ASSET OF COMMUNITY VALUE

The Chairman introduced the item and briefed the Committee about the Community Right to Bid under the provisions of the Localism Act 2011. For the purpose of convening the special meeting on 14<sup>th</sup> April 2015, the Committee noted the eight week statutory deadline for receiving nominations and determining applications for buildings/ land to be listed as an Asset of Community Value. It was noted that the Old Red Lion has already been sold and ceased to trade as a pub on 28 February 2015.

The Committee noted the report which lists the statutory tests and the application of the tests in relation to the Old Red Lion, as set by the Localism Act 2011 to be considered an Asset of Community Value.

**RESOLVED that the Committee does not list the Old Red Lion as an Asset of Community Value on the basis that it has now ceased trading and there is no evidence to suggest that there is a realistic chance of it reverting to its use as a public house within the next five years.**

The votes were recorded as follows:

FOR	6
AGAINST	0
ABSTENTIONS	5

**8. ANY ITEM(S) THE CHAIRMAN DECIDES ARE URGENT**

The Chairman of the Committee moved a motion which was duly seconded, that the Committee agree the following recommendation. Having been put to the vote, the Committee unanimously agreed the recommendation and the motion was carried.

**RESOLVED that:**

**“Subject to Council amending the terms of reference of the Community Leadership Committee on 14 April 2015, that, in accordance with Article 7 (section 7.03), the Community Leadership Committee agree the establishment of a sub-committee to be convened only for the purpose of receiving nominations and determining applications for buildings/ land to be listed as an Asset of Community Value (Community Right to Bid) when there is no scheduled meeting of the full Committee which falls within the eight week statutory deadline for determining applications. Membership of the sub-committee is proposed to be the Chairman, Vice-Chairman and Opposition Spokesperson, subject to this being reflective of the political balance of the Council. The sub-committee is to be effective from the Annual Council meeting on 13 May 2015 and will be incorporated into the report on the Appointment of Standing Committees and Political Proportionality.”**

Votes were recorded as follows:

FOR	11
AGAINST	0
ABSTENTIONS	0

The meeting finished at 6.30pm.

## Decisions of the Community Leadership Committee

11 March 2015

Members Present:-

Councillor David Longstaff (Chairman)  
Councillor Graham Old (Vice-Chairman)

Councillor Brian Gordon	Councillor Lisa Rutter
Councillor Arjun Mittra	Councillor Mark Shooter
Councillor Alison Moore	Councillor Agnes Slocombe
Councillor Charlie O-Macauley	Councillor Anne Hutton (in place of Cllr Nagus Narenthira)
	Councillor Brian Salinger (in place of Cllr Eva Greenspan)

Apologies for Absence

Councillor Eva Greenspan      Councillor Nagus Narenthira

### 1. MINUTES OF LAST MEETING

The Chairman of the Community Leadership Committee Councillor David Longstaff, welcomed all attendees to the meeting.

**RESOLVED that subject to the correction on page three of the agenda to read: *Family and Community Wellbeing Lead Committee Officer*, the minutes of the previous meeting on 10 November 2014 be agreed as a correct record.**

### 2. ABSENCE OF MEMBERS (IF ANY)

Apologies for absence were received from Councillor Eva Greenspan and Councillor Nagus Narenthira, who were substituted for by Councillor Brian Salinger and Councillor Anne Hutton.

### 3. DECLARATION OF MEMBERS' DISCLOSABLE PECUNIARY INTERESTS AND NON PECUNIARY INTERESTS (IF ANY)

Councillor Anne Hutton declared a non-pecuniary interest in relation to Agenda Item 8 (Assets of Community Value: Nomination of Childs Hill Library) and Item 11 (Urgency Committee – Notification of Decision in Relation to the Nomination of East Finchley Library as an Asset of the Community) by virtue of being a Member of Friern Barnet Community Library.

Councillor Arjun Mittra declared a non-pecuniary interest in relation to Agenda Item 8 (Assets of Community Value: Nomination of Childs Hill Library) and Item 11 (Urgency Committee – Notification of Decision in Relation to the Nomination of East Finchley

Library as an Asset of the Community) by virtue of being a Member of Friern Barnet Community Library.

Councillor Alison Moore declared a non-pecuniary interest in relation to Agenda Item 8 (Assets of Community Value: Nomination of Childs Hill Library) and Item 11 (Urgency Committee – Notification of Decision in Relation to the Nomination of East Finchley Library as an Asset of the Community) by virtue of being an Ordinary Member of the East Finchley Library.

Councillor Mark Shooter declared a non-pecuniary interest in relation to Agenda Item 8 (Assets of Community Value: Nomination of Childs Hill Library) and Item 10 (Grant Awards) by virtue of being a Director of a local based charity.

Councillor Brian Salinger declared a non-pecuniary interest in relation to Agenda Item 8 (Assets of Community Value: Nomination of Childs Hills Library) and Item 11 (Urgency Committee – Notification of Decision in Relation to the Nomination of East Finchley Library as an Asset of the Community) as Mrs Salinger is the Vice-Chairman of Friern Barnet Community Library.

#### **4. REPORT OF THE MONITORING OFFICER (IF ANY)**

There was none.

#### **5. PUBLIC COMMENTS AND QUESTIONS (IF ANY)**

There were none.

#### **6. MEMBERS' ITEMS (IF ANY)**

There were none.

#### **7. COMMISSIONING PLAN 2015-2020**

The Chairman introduced the item which set out the five year Commissioning Plan (2015/16 to 2019/20) for the Community Leadership Committee at Appendix A and noted the Addendum with the revised Equalities and Diversity section of the report.

The Chairman moved a motion which was duly seconded, to include an additional recommendation as set out below:

- Additional recommendation: 'That the Annual Report of the Commissioning is reported to a future meeting of the Community Leadership Committee'.

The Chairman then called for a vote on the recommendations:

#### **RESOLVED that:**

- 1. The Community Leadership Committee approves the Commissioning Plan for the Committee as set out at Appendix A, taking consideration of the consultation responses set out in Appendix C.**
- 2. The Annual Report of the Commissioning Plan is reported to a future meeting of the Community Leadership Committee.**



The votes were recorded as follows:

For	6
Against	0
Abstentions	5

## 8. ASSETS OF COMMUNITY VALUE: NOMINATION OF CHILDS HILL LIBRARY

The Chairman introduced the item and informed the Committee about the Community Right to Bid under the provisions of the Localism Act 2011.

Following queries from the Committee, it was noted that the under the Community Right to Bid local people have the right to nominate buildings or pieces of land to be listed on a register of Assets of Community Value managed by the Council.

The Committee further heard that where an owner of a listed asset wishes to dispose of it, there will be a period of time which would ultimately be for a period of six months- during which the asset cannot be sold or a qualifying lease granted or assigned.

**RESOLVED that the Committee agree that Childs Hill Library should be listed as an Asset of Community Value and added to the Council's Register.**

The votes were recorded as follows:

For	11
Against	0
Abstentions	0

## 9. DEVELOPING A COMMUNITY PARTICIPATION STRATEGY FOR BARNET

The Chairman introduced the report and noted the Community Participation Action Plan as set out at Appendix 1 of the Agenda Item.

The Committee received a presentation outlining the work carried out following the agreement to develop a Community Participation Strategy for Barnet. It was noted that the six areas covered by the Implementation Plan are:

- Improving our information about local communities
- Making more use of current community capacity
- Using our purchasing power
- Exploring the benefits of working locally
- Building relationships between the VCS and the Council
- Using our resources and assets

**RESOLVED that:**

- 1. The Committee note the work done to develop the Community Participation Strategy.**
- 2. The Committee agree the proposed Implementation Plan.**
- 3. The Committee endorse the Strategy's aim to draw together and coordinate opportunities for more community involvement in service delivery from across the Council as these emerge in future.**

The votes were recorded as follows:

For	6
Against	0
Abstentions	5

**10. GRANT AWARDS**

The Committee considered the report which recommends an award of £40,000 (2015/16) to Love Burnt Oak, subject to the Council's Standard Conditions of Grant Aid to cover the costs of their Community Coordinator.

It was noted that current Love Burnt Oak activities include delivering a range of services at its own community facilities in partnership with the public and community sector.

The Committee were informed that the provision for the grant is from income to the Council from the Transformation Challenge Award from the Department of Communities and Local Government.

Councillor Arjun Mittra moved a motion which was duly seconded, to include the following additional recommendation:

- Additional recommendation: That the Committee receive a further report with update on the progress made following approval of the award to Love Burnt Oak.

The Chairman then called for a vote on the recommendations.

**RESOLVED that:**

- 1. The Committee approve the following recommendation of an award of £40,000 to Love Burnt Oak, funded from Transformation Challenge Award monies.**
- 2. The Committee receive a further report with update on the progress made following approval of the award to Love Burnt Oak.**

The votes were recorded as follows:

For	11
Against	0

Abstentions	0
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**11. URGENCY COMMITTEE - NOTIFICATION OF DECISION IN RELATION TO THE NOMINATION OF EAST FINCHLEY LIBRARY AS AN ASSET OF THE COMMUNITY**

The Chairman noted the inaccuracy in relation to the title of the report at the time of printing and the correction to read:

Urgency Committee – Notification of Decision in Relation to **the Nomination of East Finchley Library** as an Asset of the Community

**RESOLVED that the decision of the Urgency Committee, as detailed below, be noted:**

**RESOLVED that East Finchley Library be listed as an Asset of Community Value and added to the Council's Register.**

**12. FORWARD WORK PROGRAMME**

The Committee noted the Forward Work Programme as set out in the report.

**RESOLVED that the Community Leadership Committee consider the Forward Work Programme.**

**13. ANY ITEM(S) THE CHAIRMAN DECIDES ARE URGENT**

There were none.

The meeting finished at 8.30 pm

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	<p><b>Community Leadership Committee</b> <b>24 June 2015</b></p>
<p style="text-align: center;"><b>Title</b></p>	<p><b>Voluntary and Community Sector Development Partner: New contractual arrangements</b></p>
<p style="text-align: center;"><b>Report of</b></p>	<p>Commissioning Director, Adults &amp; Health Director of Strategy</p>
<p style="text-align: center;"><b>Wards</b></p>	<p>All</p>
<p style="text-align: center;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: center;"><b>Enclosures</b></p>	<p>None</p>
<p style="text-align: center;"><b>Officer Contact Details</b></p>	<p>Elissa Rospigliosi, Community Engagement, Participation &amp; Strategy Lead <a href="mailto:elissa.rospigliosi@barnet.gov.uk">elissa.rospigliosi@barnet.gov.uk</a> 020 8359 7158</p> <p>Zoe Garbett, Commissioning Lead, Health &amp; Wellbeing <a href="mailto:zoe.garbett@barnet.gov.uk">zoe.garbett@barnet.gov.uk</a> 020 8359 3478</p>
<p><b>Summary</b></p>	
<p>Cabinet Resources Committee agreed on 24 February 2014 to authorise procurement of a local voluntary and community sector development partner for a contract term of four years.</p> <p>The contract was split into four separate lots, and these were awarded to two separate providers, CommUNITY Barnet and Groundwork London, to work in partnership to provide the services specified. This decision was taken by the Later Life Lead Commissioner through a Delegated Powers Report, signed on 24 September 2014.</p> <p>This report introduces the new contractual arrangements and the new providers, who will present together on their work to the Community Leadership Committee meeting on 24 June 2015</p>	

## **Recommendations**

- 1. That the Committee notes the presentations from the two providers and comments on the support the Committee, and the Council more generally, can offer their work.**

### **1. WHY THIS REPORT IS NEEDED**

- 1.1 Cabinet Resources Committee agreed, on 24 February 2014, to authorise procurement of a local voluntary and community sector development partner for a contract term of four years, up to a maximum of 4 years (2 years plus the option to extend by 2 years) with an annual contract value of £225,000 and a total contract value of £900,000 over the 4 years, to commence no later than 1 April 2015.
- 1.2 The contract was split into four separate lots, which were awarded to two separate providers on 24 September 2014. The new contract began on 5 January 2015.
- 1.3 Consultation was undertaken with local voluntary sector organisations to design the contract and divide the work into the separate lots. These were specified as set out below:
  - Lot 1: Empowering Local Communities and Volunteering (won by Groundwork London)
  - Lot 2: Voluntary Sector Support and Representation and Communication (won by CommUNITY Barnet)
  - Lot 3: Safeguarding Children and Young People (won by CommUNITY Barnet)
  - Lot 4: Insight and Database (won by Groundwork London).
- 1.4 The providers will attend the meeting of the Community Leadership Committee on 24 June 2015 to introduce the new contractual arrangements and the work they have been doing.

### **2. REASONS FOR DECISIONS**

- 2.1 Elected Members, both in their roles as Committee Members and as Ward Councillors, are vital community champions and could offer great support to the work of these two providers. It is therefore important that Members are given an opportunity to understand the form of the contract and consider how they can best support the providers.

### **3. ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

- 3.1 The Council could have decided not to invite the providers to present, but this would have missed an opportunity to strengthen connections between the voluntary and community sector and the Council.

#### **4. POST DECISION IMPLEMENTATION**

4.1 None.

#### **5. IMPLICATIONS OF DECISION**

##### **5.1 Corporate Priorities and Performance**

5.1.1 The Council's Corporate Plan 2015-2020 has an objective to build more involved and resilient communities and the successful work of the Voluntary and Community Sector Development Partner is a key part of the Council's strategy for achieving this priority.

##### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 None.

##### **5.3 Legal and Constitutional References**

5.3.1 Section 15 of the Council's Constitution, Responsibility for Functions, Annex A, sets out the terms of reference for the Community Leadership Committee, which include:

'To maintain good relationships with all Barnet's diverse communities ensuring that all communities have the opportunity to participate fully in the Borough's affairs.'

##### **5.4 Risk Management**

5.4.1 None.

##### **5.5 Equalities and Diversity**

5.5.1 The core provisions of the Equality Act 2010 came into force on 1 October 2010 and the Public Sector Equality Duty (section 149 of the Act) came into force on 5 April 2011. Under Section 149 of the Equality Act 2010, the Council must have due regard to the need to eliminate discrimination, harassment and victimisation prohibited under the Act and to advance equality of opportunity and foster good relations between people from different groups. For the purposes of Section 149 of the Equality Act 2010, the protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

5.5.2 The work of the VCSDP supports the Council's duties under the Equality Act 2010 by promoting good relations between different community groups and helping the Council make contact with 'hard to reach' groups who might otherwise be at risk of missing out on opportunities available to them.

##### **5.6 Consultation and Engagement**

5.6.1 Local voluntary and community groups were engaged as part of the process of designing the specification for this contract.

5.6.2 Later in the process, in May 2014, a workshop with interested bidders was held at Hendon Town Hall. Prospective bidders had the opportunity to

comment on a draft specification and have an input about what they thought the VCS in Barnet could realistically deliver. Bidders were thereafter given the opportunity to ask questions about timescales and the specification in general.

## **6. BACKGROUND PAPERS**

- 6.1 CRC, February 2013, approval of a 1 year extension to the contract with CommUNITY Barnet for children's services.
- 6.2 CRC, March 2011: approval of two 3 year funding agreements with CommUNITY Barnet to cover the period from March 2011 until March 2014.
- 6.3 CRC, July 2008: approval of a Third Sector Commissioning Framework
- 6.4 CRC, February 2014: tendering for a local voluntary and community sector development partner
- 6.5 Delegated Powers Report, September 2014: Voluntary and Community Sector Development Partner: tender award



	AGENDA ITEM 8  <b>Community Leadership Committee</b>  <b>24 June 2015</b>
<p style="text-align: center;"><b>Title</b></p>	<p><b>Update on the new Local Authority statutory duty to have ‘due regard’ in its functions to prevent people being drawn into terrorism. (Introduced in the Counter Terrorism and Security Act 2015)</b></p>
<p style="text-align: center;"><b>Report of</b></p>	Jamie Blake Commissioning Director, Environment, Commissioning Group.
<p style="text-align: center;"><b>Wards</b></p>	All
<p style="text-align: center;"><b>Status</b></p>	Public
<p style="text-align: center;"><b>Enclosures</b></p>	Appendix 1: Expected Outcomes and Progress
<p style="text-align: center;"><b>Officer Contact Details</b></p>	Kiran Vagarwal, <a href="mailto:Kiran.vagarwal@gmail.com">Kiran.vagarwal@gmail.com</a> 0208 359 2953

<h2>Summary</h2>
<p>This report provides an update on the council’s progress and future partnership work to implement the new statutory duty for Local Authorities to ‘have due regard, in the exercise of its functions, to prevent people from being drawn to terrorism’ as set out in the Counter-Terrorism and Security Act 2015.</p> <p>The other specified bodies listed in the Act include the police, prisons, schools and universities. The broader implications of this act on partnership working will be addressed and developed by the Safer Communities Partnership Board.</p> <p>The Home Office are providing up to £85,000 funding to Barnet to recruit a Prevent Co-ordinator to support the council and its partners in delivering on Prevent. The Council and its partners will also be able to secure up to three intervention projects. The funding is for one year (2015-2016).</p>

Annually the Metropolitan Police produce a Counter Terrorism Local Profile (CTLP) which is shared with the council. This is a restricted document. The expectation is that the council and its partners develop a local action plan in response to the CTLP and this is overseen by the Safer Communities Partnership Board.

There are three areas the council is currently focussing on:

- i. To ensure the council is compliant with the statutory duty of PREVENT.
- ii. To co-ordinate the partnership action in response to the CTLP.
- iii. To provide relevant and appropriate briefings and training to staff, members and partners.

## **Recommendations**

- 1. That the Committee note the new duty on Local Authorities to ‘have due regard, in the exercise of its functions, to prevent people from being drawn to terrorism’ and the challenges to implement this legislation highlighted in the report.**
- 2. That the Committee note the action taken to date and the future partnership action.**

### **1. WHY THIS REPORT IS NEEDED**

- 1.1 The Counter -Terrorism and Security Act received Royal Assent on 12 February 2015. The Act will disrupt the ability of people to travel abroad to engage in terrorist activity and then return to the UK, enhance the ability of operational agencies to monitor and control the actions of those who pose a threat, and combat the underlying ideology that feeds, support and sanctions terrorism.
- 1.2 The Prevent Strategy is a key part of the Government’s overall counter terrorism strategy ‘CONTEST’. The aim of the Prevent strategy is to reduce the threat to the UK from terrorism by stopping people becoming terrorists or supporting terrorism. In the Act this has been expressed as the need to “prevent people from being drawn into terrorism”.
- 1.3 The Prevent strategy was changed in 2011 to deal with all forms of terrorism and with non-violent extremism, which can create an atmosphere conducive to terrorism and can popularise views which terrorists then exploit.
- 1.4 It made clear that preventing people becoming terrorists or supporting terrorism requires challenge to extremist ideas where they are used to legitimise terrorism and are shared by terrorist groups. The strategy also means intervening to stop people moving from extremist (albeit legal) groups into terrorist-related activity.

- 1.5 The 2015 Act has made the delivery of 'PREVENT' a legal requirement for statutory agencies. It:
- Creates a new duty on certain bodies to have due regard to the need to prevent people from being drawn into terrorism. The duty will apply to bodies including local authorities, police forces, some NHS bodies, schools, further and higher education providers, prisons and young offender institutions and providers of probation services
  - Allows the Secretary of State to issue guidance to those bodies on how the duty should be fulfilled.
  - Gives the Secretary of State the power to direct a body to take certain action, which would be used to enforce compliance where the Secretary of State is satisfied that the body has failed to discharge the duty. These directions would be enforceable by a court order.
  - All local areas need to ensure that, as a minimum, they understand the local threat and judge whether activities underway are sufficient to meet it.
  - The duty does not confer new functions on any specified authority. The term "due regard" as used in the Act means that the authorities should place an appropriate amount of weight on the need to prevent people being drawn into terrorism when they consider all the other factors relevant to how they carry out their usual functions. Statutory guidance has been issued to assist authorities to decide what this means in practice.
- 1.6 The Home Office have agreed to fund a local Prevent Co-ordinator to support the delivery of the Prevent agenda. Additional Home Office grant is available to fund Prevent projects and activities. The Home Office will continue to have oversight of local Prevent co-ordinators and the funding, evaluation and monitoring of these projects.
- 1.7 Barnet's 2015-2020 Community Safety Strategy includes a commitment to respond to Counter Terrorism and radicalisation.
- 1.8 The 2015/2016 Commissioning Plan presented at the Community Leadership Committee on 11 March 2015 asked the committee to note the new duty on Local Authorities to the Prevent programme.
- 1.9 **Appendix one** sets out the statutory duties relevant to the council and the actions Barnet Council will need to taken to be compliant. Comments have been provided on action take so far.
- 1.10 Part 5, Chapter 1 of the Act places a duty on Local Authorities to 'have due regard, in the exercise of its functions, to prevent people from being drawn to terrorism'. Local authorities will be expected to:

- i. Establish or make use of an existing local multi-agency group to agree risk and co-ordinate prevent activity (these multi-agency groups, through local authorities, will be expected to put in place arrangements to effectively monitor the impact of Prevent work).
- ii. Use the counter-terrorism local profiles (CTLP) to begin to assess the risk of individuals being drawn into terrorism.
- iii. Engage with Prevent coordinators, schools, universities, colleges, local prisons, probation services, health, immigration enforcement and others as part of the risk assessment process.
- iv. Mainstream the prevent duty so it becomes part of the day-to-day work of the authority, in particular children' safeguarding.
- v. Any local authority that assesses, through the multi-agency group, that there is a risk will be expected to develop a PREVENT action plan.
- vi. Ensure frontline staff have a good understanding of Prevent, are trained to recognise vulnerability to being drawn into terrorism and are aware of available programmes to deal with this issue.
- vii. Part 5, Chapter 2 of the Act provides a statutory framework for a joint local authority/ police panel to assess the extent to which identified individuals are vulnerable to being drawn into terrorism and to put in place a support plan. This is referred to as the Channel process and is now one of the statutory duties.

### **Monitoring of Local Authority compliance**

- 1.11 In fulfilling its central monitoring role the Home Office can (and already does):
  - Scrutinise local Prevent action plans, project impact and overall performance.
  - Work with local authority 'peers' to provide targeted assistance and manage a peer review process to help authorities develop good practice.
- 1.12 In monitoring compliance with this duty the Home Office expects to use existing mechanisms for example Ofsted inspections. Under Section 10 of the Local Government Act 1999 the Secretary of State may already appoint an inspector to assess an authority's compliance with its statutory "best value" duty in relation to one or more of the specified functions.
- 1.13 If the Secretary of State is satisfied that a council has failed to discharge its "best value" duty in relation to the new Prevent duty, it would be open to him to use his powers under Section 15 of the Local Government Act 1999 to intervene. This could include requiring the council to undertake specific actions, appointing Commissioners and transferring some of the council's functions to them.
- 1.14 The Secretary of State must consult the council before issuing a direction.

- 1.15 The Secretary of State may also direct a local inquiry to be held into the exercise by the authority of specified functions.
- 1.16 In addition to the powers above, the Act provides the Secretary of State with the power to issue a direction where a local authority has failed to discharge the duty

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 The recommendations relating to the new local authority statutory duty set out in the Counter-Terrorism and Security Act 2015 are being made in order to ensure:
- Members of the Community Leadership Committee are aware of the new duty, the requirements specifically relating to the council and some key challenges the local authority may face when implementing.
  - Barnet uses an existing multi-agency group (Safer Communities Partnership Board) to agree risk and co-ordinate prevent activity, ensuring that arrangements are in place to monitor the impact of Prevent work.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

Not relevant in relation to this report.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 The post of Prevent Co-ordinator will be recruited to.
- 4.2 A multi-agency action plan will be produced setting out the local actions in respond to the CTLP.
- 4.3 The multi-agency action plan will be considered at the next Safer Communities Partnership Board on 24 July 2015.
- 4.4 The Home Office certified 'WRAP3' Prevent training will be delivered to front line staff of the council throughout June and July 2015.
- 4.5 The partners will decide what interventions are appropriate for Barnet and respond to the issues raised in Barnet's CTLP.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 The Council's Corporate Plan 2015-20 sets out the following strategic objectives:

That Barnet Council, working with local, regional and national partners, will strive to make sure the Barnet is the place:

- Of opportunity, where people can further their quality of life.
- Where responsibility is shared, fairly.

- Where people are helped to help themselves, recognising that prevention is better than cure.
- Where services are delivered efficiently to get value for money for the taxpayer.

5.1.2 The work of the Safer Communities Partnership delivers on the corporate commitment to ensure Barnet is amongst the safest places in London, with high levels of community cohesion, and residents feeling safe.

## **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 The Home Office are providing funding of up to £85k to secure the post of the PREVENT Co-ordinator and three projects for 2015-2016. There are no significant resource implications arising from the recommendations of this report.

## **5.3 Legal and Constitutional References**

5.3.1 Under s.17 of the Crime and Disorder Act 1998, it is a duty of the Council (and other partner agencies, including police, fire & rescue, GLA, TfL) when exercising its functions to have due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder (including anti-social behaviour), misuse of drugs, alcohol and other substances and re-offending.

5.3.2 Part 5, Chapter 1 of the Counter-Terrorism and Security Act 2015 places a duty on Local Authorities to 'have due regard, in the exercise of its functions, to prevent people from being drawn to terrorism'

5.3.3 The Council's Constitution (Responsibility for Functions – Annex A) sets out the Terms of Reference of the Community Leadership Committee which includes:

- To contribute to achieving better outcomes in the Safer Communities Strategy through CCTV, fighting crime and anti-social behaviour, combating graffiti fly-tipping and other environmental crime, action against Domestic Violence and any other relevant Council activity.
- To work together with partners on the Barnet Safer Communities Partnership including Police, Fire and Criminal Justice Agencies to help make Barnet a safer place.

## **5.4 Risk Management**

5.4.1 The risk to the council and its partners is more relevant in terms of ensuring that any individual who is at risk of radicalisation or involved in counter terrorism is identified, assessed and appropriate action taken to address their behaviour. This risk is being managed by ensuring staff are trained, clear

processes are in place and the monthly panel (Prevent) is promoted across the council and its partners so that any individual identified can be referred to the monthly Prevent meetings.

- 5.4.2 The council will establish a small working group which will include officers from Emergency Planning, Equalities, Community Safety, Children's Services, Adults Services to manage the delivery of the council actions to ensure the council is compliant with the new statutory duty.

## **5.5 Equalities and Diversity**

- 5.5.1 Section 149 of the Equality Act 2010 sets out the public sector equality duty to which the authority must have regard. The Council's public sector equality duty is set out in s149 of the Equality Act 2010:

A public authority must, in the exercise of its functions, have due regard to the need to—

- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex and sexual orientation.

- 5.5.2 The United Kingdom's counter-terrorism and security powers are not aimed at a particular race, ethnic group, religion or any other section of society. They are aimed at terrorists and criminals, whatever their background. Barnet Community Safety Partnership is committed to working with all communities that are affected by terrorism and crime with the shared aim of tackling these issues. This includes trying to minimise the impact that particular powers may have on some communities and improving communication to minimise the perception that powers may be aimed at or targeted against specific communities.

## **5.6 Consultation and Engagement**

- 5.6.1 Briefings for elected members will be delivered by September 2015.
- 5.6.2 The local police counter terrorism intelligence officers continue to engage with members of the community and community and voluntary organisations. Once in post, the Prevent Co-ordinator will also engage with the local community and work closely with the Communities Together Network (CTN).

## **6. BACKGROUND PAPERS**

- 6.1 Community Leadership Committee, 11 March 2015. Agenda item 7, Commissioning Plan 2015-2020 – the Committee noted the new local authority duty set out in the Counter-Terrorism and Security Act 2015.



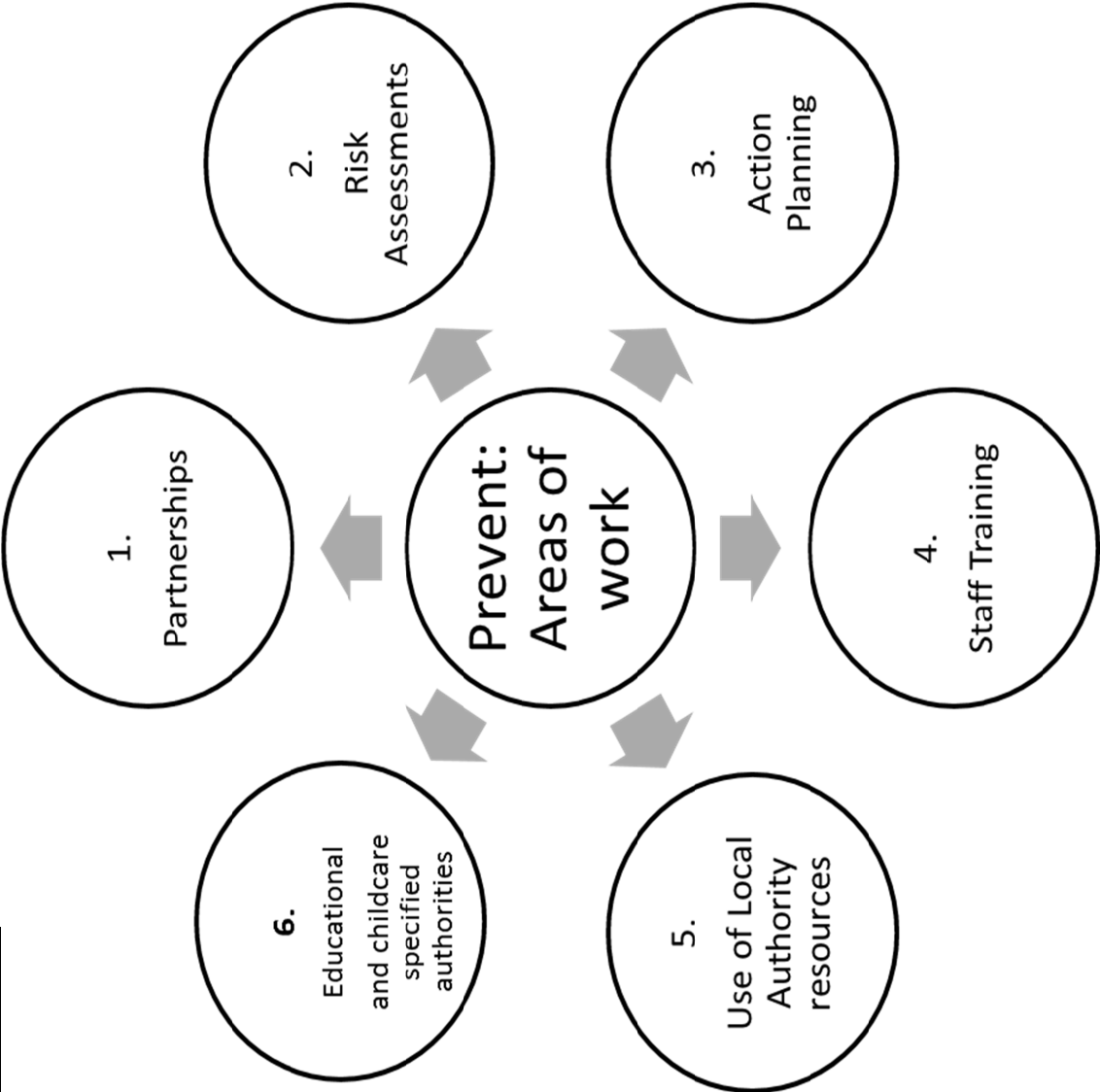


**Appendix: 1**

**Complying with the Duty for Local Authorities as set out in the  
Counter Terrorism and Security Act 2015**

**Expected outcomes for the Council and progress**

Appendix 1: Delivering on Prevent.



## 1. Working in Partnership

Expected Outcome	Progress	Work Planned
A local multi-agency group agree the local risk and co-ordinate prevent activity	<ul style="list-style-type: none"> <li>• Safer Communities Partnership Board (SCPBB) 24.04.2015: Agreed that the Safer Communities Partnership will have overall responsibility</li> </ul>	<ul style="list-style-type: none"> <li>• A working group to be established as a sub group of the SCPB to develop action plan, manage delivery.</li> <li>• Action plan to be presented at the July 2015 SCPB.</li> </ul>
Clear links with other boards – LCSB, Adult Safe Guarding Board		<ul style="list-style-type: none"> <li>• Article in School Circular</li> <li>• Article in LSCB newsletter</li> <li>• Briefing to both the boards</li> </ul>
Partnership panels in place to ensure sharing of information and case management	<ul style="list-style-type: none"> <li>• Monthly Channel and Prevent panels in place</li> <li>• Information sharing agreement in place</li> <li>• Children Services are now referring cases to Community Safety and the police</li> </ul>	<ul style="list-style-type: none"> <li>• Dates to be set for 2015-16 and publicised</li> <li>• Referral process to be established</li> </ul>
Local Prevent intelligence officers work in partnership with the local authority	<ul style="list-style-type: none"> <li>• This is in place – Strategic Lead Safer Communities is their point of contact</li> </ul>	
Effective dialogue with community based organisations	<ul style="list-style-type: none"> <li>• The Communities Together Network (CTN) and the work on community cohesion has been linked to Prevent.</li> <li>• The police are visiting local community groups, educational establishments</li> </ul>	<ul style="list-style-type: none"> <li>• Briefings to CTN</li> <li>• 2015-2016 Engagement and communication tasks to be included in the multi-agency action plan</li> </ul>

2. Risk Assessment
3. Action Planning

Expected Outcome	Progress	Work Planned
Multi-agency action plan developed to respond to the recommendations set out in the Counter Terrorism Local profile (CTLTP)	<ul style="list-style-type: none"> <li>• CTLP received</li> <li>• Current risk is being addressed</li> </ul>	<ul style="list-style-type: none"> <li>• Working Group will produce draft of the action plan</li> <li>• To be presented at the next SCPB</li> <li>• The Prevent Co-ordinator will lead on this</li> </ul>
The duty to be incorporated into existing policies and procedures – e.g. safeguarding		<ul style="list-style-type: none"> <li>• The prevent co-ordinator will lead on this</li> <li>• The action plan will set out the tasks</li> </ul>
Secure the appropriate projects from the menu of interventions provided by the Home Office	<ul style="list-style-type: none"> <li>• The menu of options has been received – the Home Office will fund up to three interventions</li> </ul>	<ul style="list-style-type: none"> <li>• These will be decided by the multi-agency working group and consider the CTLP</li> </ul>

#### 4. Staff Training

Expected Outcome	Progress	Work Planned
<p>Barnet has WRAP 3 trainers who are able to deliver the Home office WRAP 3 training sessions to staff to raise awareness of Prevent, recognise vulnerability to being drawn into terrorism and are aware of available programmes to deal with the issue.</p>	<ul style="list-style-type: none"> <li>• Training delivered to 12 officers from across the council and the police – 7.05.2015.</li> <li>• All community safety team trained including the new staff.</li> <li>• Head of YOS, work force planning leads for both Children and Adults</li> <li>• Schools Police Officers</li> </ul>	<ul style="list-style-type: none"> <li>• Programme of training to be promoted and rolled out to council staff, prioritising front line staff (May 2015)</li> <li>• Training to be integrated into staff development and induction</li> <li>• Record of all WRAP3 trainers and staff trained to be held</li> <li>• Partners to be offered WRAP 3 so it can be delivered to their organisations</li> </ul>
<p>Local authority staff to make appropriate referrals to Channel* which is now a statutory panel.</p>	<ul style="list-style-type: none"> <li>• Referrals are being received; the police are main referral agency.</li> <li>• Channel Panels take place and Strategic Lead for Safer Communities Chairs the panels.</li> </ul>	<ul style="list-style-type: none"> <li>• Panel dates for 2015-16 set and information communicated to staff.</li> <li>• Single point in the council for referrals.</li> <li>• Delivery Unit nominate Prevent Champions who are WRAP trained and attend Channel when needed.</li> </ul>
<p>LBB to deliver member briefings</p>		<ul style="list-style-type: none"> <li>• Safer Communities Strategic Lead will lead on this with member services.</li> </ul>

## 5. Educational and Children Specified Authorities

### Expected Outcome

In fulfilling the new duty, it is expected the specified authorities listed in the Act demonstrate activity in the following areas:

- Policies should set out clear protocols for ensuring that any visiting speakers – whether invited by staff or by children themselves – are suitable and appropriately supervised.

The education and childcare specified authorities in Schedule 6 to the Act are as follows:

- the proprietors of maintained schools, non-maintained special schools, maintained nursery schools, independent schools (including academies and free schools) and alternative provision academies
- pupil referral units
- registered early years childcare providers
- registered later years childcare providers
- providers of holiday schemes for disabled children
- persons exercising local authority functions under a direction of the Secretary of State when the local authority is performing inadequately; and
- Persons authorised by virtue of an order made under section 70 of the Deregulation and Contracting Out Act 1994 to exercise a function specified in Schedule 36A to the Education Act 1996.

### Work Planned

- Audit and review policies to ensure visiting speakers are suitable and appropriately supervised.
- Prevent Coordinator to develop with appropriate Team.

## 6. Use of Local Authority Resources

Expected Outcome	Work Planned
Local Authority publicly owned venues and resources <u>do not</u> provide a platform for extremists and are <u>not used</u> to disseminate extremist views.	Prevent Coordinator to develop with appropriate Team.
IT equipment available to the general public, provided by the Local Authority uses filtering solutions that limit access to terrorist and extremist material.	Prevent Coordinator to develop with appropriate Team.
Organisations who work with the local authority on Prevent are not engaged in any extremist activity or espouse extremist views.	We will only use the recommended providers by the Home Office and will consult with the police counter terrorism officers.
New contracts for the delivery of LBB services ensure that the principles of the Prevent duty are written in to those contracts in a suitable form.	Prevent Coordinator to develop with appropriate Team Text to be drafted by legal and made available to the team leading on contracts to incorporate.
Children's Homes, independent fostering agencies and bodies exercising LBB functions are part of the safeguarding arrangements and know how to contribute towards prevent related activity where appropriate.	Lead for Children's delivery Unit to be identified to co-ordinate this and work with the Prevent Co-ordinator.
<u>Out of School Settings</u> : LBB has taken steps to understand the range of activity and settings in Barnet and take appropriate and proportionate steps to ensure that children attending such settings are properly safeguarded (which should include considering whether children attending such settings are at risk of being drawn into extremism or terrorism).	Lead for Children's delivery Unit to be identified to co-ordinate this and work with the Prevent Co-ordinator.





	AGENDA ITEM 9  <b>Community Leadership Committee</b>  <b>24<sup>th</sup> June 2015</b>
<b>Title</b>	<b>Communities Together Network Annual Report 2015</b>
<b>Report of</b>	Director of Strategy
<b>Wards</b>	All
<b>Status</b>	Public
<b>Enclosures</b>	Appendix A: Communities Together Network Annual Report 2014/15
<b>Officer Contact Details</b>	Lesley Holland, Commissioning & Equalities Policy Officer 0208 359 3004 <a href="mailto:lesley.holland@barnet.gov.uk">lesley.holland@barnet.gov.uk</a> Elissa Rospigliosi, Community Engagement, Participation & Strategy Lead 0208 359 7158 <a href="mailto:elissa.rospigliosi@barnet.gov.uk">elissa.rospigliosi@barnet.gov.uk</a>
<b>Summary</b>	
<p>This cover report presents the first annual report of Barnet’s Communities Together Network (CTN). CTN was set up in October 2013 and is a community resilience forum, designed to operate at a proactive and reactive level in response to any emergency incidents, so that emergency services and the community can work together to monitor, understand, reduce and prevent community tension. It also forms part of the Council’s broader approach to equalities.</p> <p>The arrangements agreed at Cabinet on 24 September 2013 included a requirement to present an annual report on the Network’s activities to the Safer Communities Partnership Board and to publish this on the Council’s website.</p> <p>This report asks the Community Leadership Committee to note the CTN Annual Report for 2014/15 and agree that it should be published on the Council’s website.</p>	
<b>Recommendations</b>	
<p><b>1. To note the Communities Together Network Annual Report 2014/15 and agree its publication on the Council’s website.</b></p>	

## **1. WHY THIS REPORT IS NEEDED AND REASONS FOR RECOMMENDATIONS**

- 1.1 This cover report presents the first annual report of Barnet's Communities Together Network (CTN).
- 1.2 CTN was set up in October 2013. CTN is a community resilience forum and is designed to operate at a proactive and reactive level in response to any emergency incidents, so that emergency services and the community can work together to monitor, understand, reduce and prevent community tension. It also forms part of the Council's continuing commitment and refreshed approach to equalities
- 1.3 It is an important voluntary and informal communication channel and includes council representatives from Emergency Planning, Community Safety, Community Participation, Consultation and Engagement, and other strategic and community partners including Police, Fire, CommUNITY Barnet, Barnet Multi-Faith Forum, Barnet Homes, Re, Middlesex University, Barnet and Southgate College, NHS and community groups. It is jointly chaired with CommUNITY Barnet and is open to all statutory, voluntary and community organisations in the borough, of all faiths and none. Councillors are also welcome to attend.
- 1.4 The arrangements agreed at Cabinet on 24 September 2013, which gave authority for setting up CTN under the 'Communities Together' Action Plan and to the Council's approach for promoting community cohesion and monitoring community tensions, included an annual report on the Network's activities, to be made to the Safer Communities Partnership Board (SCPB).
- 1.5 The annual report outlines CTN's aims, purpose and terms of reference (which were agreed at the CTN meeting on 18th October 2013 and are included in the report) and reports on successes in CTN's first year of operation.
- 1.6 The 2014/15 CTN annual report was presented to the Safer Communities Partnership Board on 24 April 2015, who agreed it. This report asks the Community Leadership Committee to note the CTN annual report and agree that it should be published on the Council's website.

## **2. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 2.1 Not publishing the report would contradict the arrangements agreed for CTN by Cabinet and run counter to the Council's commitments to give clear information to residents and partner organisations about its activities.

### **3. POST DECISION IMPLEMENTATION**

- 3.1 If the Committee approves the recommendation, the report will be published on the Council's website and further action will continue to develop a future work programme and to organise the planned events outlined for 2015/16 in the report.

### **4. IMPLICATIONS OF DECISION**

#### **4.1 Corporate Priorities and Performance**

- 4.1.1 This is the first CTN Annual Report produced by Barnet Council under the refreshed approach to equalities following the 2010 Equality Act, and it is part of our approach to strengthening how we take account of equalities in our community engagement and decision making. The report reflects the Council's statutory responsibilities under The Equality Act 2010 and Public Sector Equality Duty, (PSED – further detail included in the report); our approach to implementing our equalities policy; and our progress against the Strategic Equalities Objective, which is linked to Barnet's [Corporate Plan](#).

- 4.1.2 The Corporate Plan, 2015-2020, identifies a set of strategic objectives which frame the council's approach to achieving its vision of making local services more integrated, intuitive and efficient by 2020, aimed at ensuring that Barnet is a place:

- of opportunity, where people can further their quality of life
- where people are helped to help themselves, recognising that prevention is better than cure
- where responsibility is shared, fairly
- where services are delivered efficiently to get value for money for the taxpayer

- 4.1.3 The outcomes around which these objectives are prioritised include:

- To support families and individuals that need help, such as to change behaviour and lead active lives
- To help people with mental health issues to stay well, get a job and remain active
- To create better life chances for young people
- To offer personalised support to enable young people who are most at risk of not achieving their potential to close the gap with their peers; make a positive transition into adulthood; and prevent later difficulties

#### **4.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 4.2.1 There are no resource implications for this report.

#### **4.3 Legal and Constitutional References**

- 4.3.1 Under the Council's Constitution Responsibility for Functions (Annex A) the Terms of Reference of the Community Leadership Committee includes:

- To maintain good community relations with Barnet's diverse communities ensuring that all communities have the opportunity to participate fully in the Borough's affairs.
- To work together with partners on the Barnet Safer Communities Partnership including Police, Fire and Criminal Justice Agencies to help make Barnet a safer place.
- To approve any non-statutory plan or strategy within the remit of the Committee that is not reserved to Full Council or Policy and Resources.

#### 4.4 **Risk Management**

4.4.1 CTN was set up following civil disturbances in 2011 to promote good relationships between different communities in Barnet and mitigate the risk.

#### 4.5 **Equalities and Diversity**

4.5.1 The 2010 Equality Act outlines the provisions of the Public Sector Equality Duty, which requires public bodies **to have due regard** to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- advance equality of opportunity between people from different groups
- foster good relations between people from different groups

4.5.2 Under the Equality Act 2010, the relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation. The broad purpose of this duty is to integrate considerations of equality into day business and keep them under review in decision making, the design of policies and the delivery of services.

#### 4.6 **Consultation and Engagement**

4.6.1 It was not considered necessary to undertake a specific consultation exercise for this report. The annual report was drawn up in discussion with CTN strategic partners and members, presented to Safer Communities Partnership Boiardo on 24<sup>th</sup> April 2015 and widely circulated thereafter.

### 5. **BACKGROUND PAPERS**

5.1 At their meeting on 24 September 2013 Cabinet gave authority for setting up CTN under the 'Communities Together' Action Plan and to the approach for promoting community cohesion and monitoring community tensions. The record of the meeting is at:  
<http://barnet.moderngov.co.uk/documents/g7464/Printed%20minutes%2024th-Sep-2013%2019.00%20Cabinet.pdf?T=1>

## **APPENDIX A: Communities Together Network (CTN) Annual Report**

### **1. Introduction**

This is the first annual report of Barnet's Communities Together Network (CTN). CTN was set up in October 2013 as part of the Council's continuing commitment to equalities. It is an important voluntary and informal communication channel and includes council representatives from Emergency Planning, Community Safety, Community Participation, Consultation and Engagement, and other strategic and community partners including Police, Fire, CommUNITY Barnet, Barnet Multi-Faith Forum, Barnet Homes, and Re, Middlesex University, Barnet and Southgate College, NHS and community groups. It is jointly chaired with CommUNITY Barnet and is open to all statutory, voluntary and community organisations in the borough, of all faiths and none. Councillors are also welcome to attend. Councillors Old and Longstaff have attended open network sessions while Councillors Slocombe, Kay and Langleben have attended meetings about specific issues in West Hendon. Councillors have also fed in issues from their wards. More detail about these is presented in section 4 of this report.

CTN is designed to operate at a proactive and reactive level in response to any emergency incidents, so that emergency services and the community can work together to monitor, understand, reduce and prevent community tension.

### **2. A growing borough , where people get on well together**

Barnet is a place where residents from different backgrounds get on particularly well together, and we are justly proud of our diversity and the strength and cohesiveness of our communities. The Residents' Perception Survey (RPS) showed that 84 per cent of residents agree that people from different backgrounds get on well together in Barnet, with 78 per cent of residents agreeing that people in Barnet treat each other with respect and consideration. 94 per cent of residents report that they feel safe in the daytime and 72 per cent in the dark.

By the end of 2015 Barnet is forecast to be the most populous borough in London. As the borough continues to grow and change, we need to ensure that we are tackling any issue. We are confident and celebrate the fact that our diversity will remain our strength. CTN will continue to bring together Barnet's strong local networks and build community capacity so that the Borough is well placed to respond to any emergency incidents and eliminate any community tension. Further demographic information is attached at Appendix One.

### **3. CTN's purpose and terms of reference**

#### **CTN's aims**

The purpose of CTN is to promote community wellbeing and encourage cohesive and safe communities by sharing information and talking about what really matters to our communities and citizens. CTN promotes understanding and supports Barnet's communities to get on well together and maintain excellent community cohesion in the Borough. By supporting all our residents and businesses to live and work peacefully alongside one another, CTN helps to keep Barnet a great place to live, work and study for all our diverse cultural and faith communities.

In summary, CTN's aims are to:

- Improve understanding amongst the council, strategic partners and community groups of issues which matter to the different communities in the borough.
- Scan for early warning signs of community tensions to avoid escalation, respond to any incidents in a speedy and effective manner and prevent any future occurrences.
- Identify and use community expertise and resource to respond effectively to any incident by coming together, pooling support and offering a shared communication.
- Sustain good community relations.

CTN also plays an important role in partnership with the Borough Resilience Forum (including Police, Fire, utilities and health partners, multi-faith and security organisations) during any incident which requires a quick community response. Many members are common to both groups; for example emergency service and multi faith representatives and other community leaders can be included as necessary.

#### **Background: why CTN was established**

The importance of nurturing strong community networks was highlighted in May 2013 when a community centre, used by Barnet citizens from a Somali Bravanese background, was badly damaged in an arson attack. The group received many offers of support in response to the incident, including temporary accommodation, from local faith and community leaders, public sector organisations, individual residents and local and national charities. As a result, community and after school education activities were able to continue, with minimal disruption, from East Finchley Library and council premises in Whetstone. Barnet's Property Services Team is working closely with the Somali Bravanese Welfare group and community representatives to provide a longer term location which will provide shared and flexible facilities for the Bravanese group and others in the community.

#### **Authority and terms of reference**

Authority for CTN is outlined in a Barnet Council Cabinet meeting decision of September 2013 as part of a multi-agency/partnership approach.

<http://barnet.moderngov.co.uk/documents/g7464/Printed%20minutes%2024th-Sep-2013%2019.00%20Cabinet.pdf?T=1>.

CTN is designed to operate at a proactive and reactive level in response to any emergency incidents, so that emergency services and the community can work together to monitor, understand, reduce and prevent community tension. The terms of reference were agreed at the CTN meeting on 18<sup>th</sup> October 2013 and they are attached at Appendix Two.

#### **4. How CTN operates**

CTN meets in open session three times a year with regular virtual communication. Meetings were held on 18/10/13, 26/02/14, 03/09/14 and 03/12/14. The open network meetings have discussed themes such as gangs, youth culture and violence, and how the CTN can be involved in delivering the priorities set out in Barnet's Corporate Plan. Good schools, education, health, homes, jobs, community safety and cohesion are, for example, high on the agenda. In 2015 CTN will determine a forward work programme including, for example, how regeneration schemes and schools can support cohesive communities.

The September 2014 CTN meeting also looked at hate crime, including crime based on disability, sexual orientation, and race and religious hate. This culminated in support for the Barnet Multi-Faith Forum's joint Jewish and Muslim statement on race and religious tolerance in the Borough.

A pop-up exhibition was organised for the September meeting to demonstrate how CTN can get involved in Barnet Council's work. This covered:

- the Community Asset Strategy
- Area Committees
- Barnet Partnership Boards and service user forums
- Practitioner networks
- Data about Barnet citizens, such as the Barnet customer segments; Re's Observatory; and the Community Safety data dashboard which includes information on hate crime.

CTN also operates at a virtual level to improve both the reach of and feedback on important Barnet consultations. Regular communications are sent to the CTN mailing list so that members are made aware of council and other consultations and have the opportunity to feed into decisions about strategic change, spending priorities and how services are delivered in the borough. Subjects covered have included Barnet's fostering arrangements, growth as set out in Entrepreneurial Barnet, council tax support scheme, Sports and Physical Activity which led to the involvement of citizens with learning disabilities and multi-faith input into the strategy, housing and the needs of older people, the future of Barnet Libraries, Education and Skills, the Housing Allocations strategy, the recommissioning of the Council's VCS development partner and parking.

Links about the new Area Committee structure and the availability of grant funding through the Area Committees' budgets were also communicated to CTN so that CTN members were aware of the opportunities this presented to apply for funding.

### **Responding to emergency issues**

In any incident, the CTN responds alongside the Barnet Resilience Forum. For example, in January 2015, CTN worked with the Resilience Forum to respond to events at the offices of Charlie Hebdo in Paris. This resulted in the issue of a joint press release condemning acts of violence and demonstrated that the CTN emergency response model is working well in partnership with BRF.

### **Getting involved in community issues**

CTN has responded to specific community issues in partnership with Community Safety, for example, discussing issues between residents of Montagu Road and parents at the Ayesha Community School (working with Cllrs Slocombe, Kay and Langleben), removal of racist graffiti (working with Cllr Davey), fly tipping at Northway/Fairway (working with Cllr Thompstone), and developing stakeholder engagement in the design and rebuild of The Old Barn so that it provides community space that is based on a common understanding of the issues and needs and facilities can be shared for joint and separate group activities for the mutual benefit of the whole community (working with Cllrs Longstaff, Rawlings and Moore).

A log is kept of all community issues where CTN has had an involvement.

## **5. Using data**

CTN meetings have a standing item on crime statistics and use the LBB Community Safety data dashboard which can be found at:

<http://barnet.moderngov.co.uk/documents/s13055/Performance%20Dashboard.pdf>.

This keeps CTN members informed about developments in the borough and can highlight any change in trends such as, for example, the increased reports of both anti-Semitic and anti-Islamic hate crime which were considered in September 2014.

## **6. Public Sector Duty to prevent people being drawn into terrorism (Prevent Duty)**

The Prevent Duty is part of The Counter-Terrorism and Security Act 2015 which received Royal Assent in February 2015. The Prevent Duty requires public bodies to pay due regard to the need to prevent people from being drawn into terrorism and to provide support to those at risk of radicalisation. Barnet's Community Safety team lead on the Prevent Agenda and the Duty and CTN will continue to work closely with emergency partners in response to emergency incidents.



## **7. CTN successes**

CTN has established excellent borough-wide working relationships and links with Council and community partners, including our strategic emergency service partners and voluntary and community groups of all faiths and none.

There is a good working relationship with the Barnet Resilience Forum in emergency response situations which is activated through Emergency Planning.

CTN works closely with Barnet Multi-Faith Forum in both CTN emergency and open meetings. As noted above, this has led to the adoption of two statements in September 2014 and January 2015 promoting religious tolerance and condemning acts of religious violence.

As shown at section 4, links have been established with Ward Councillors, and issues on schools, fly tipping and racist graffiti have been referred through the Barnet senior management team. We hope to build on this in future through ward level reporting.

## **8. Next Steps and Future Work Programme**

We are reviewing the future plan for CTN and meetings, which are likely to be in May, September and December 2015, will be confirmed in due course.

We plan to consult with CTN on a future work plan which helps to identify community issues and how CTN can share practical solutions and be involved in delivering the priorities of Barnet's Corporate Plan. The following issues may be covered:

- Regeneration and locality projects which promote community cohesion.
- How communities are responding to issues for older people.
- Examples of community programmes with an intergenerational approach.
- Youth work to promote understanding and tolerance.
- Community issues and policing.

## **9. Celebrating our differences: key events**

In June 2015 the work of CTN will be promoted in Barnet First.

On 21<sup>st</sup> September 2015 the CTN will adopt an intergenerational approach to mark International Peace Day in partnership with the Barnet Multi Faith Forum, Peace One Day and young people in the borough. The theme of the event will be 'Who shall I make peace with?' The event will show how international principles for UN Peace Day affect the everyday lives of communities in Barnet. It will mark the borough's proposal to adopt the All Party Parliamentary Group for Faith and Society covenant on community engagement between local authorities and faith based organisations, (<http://www.faihandandsociety.org/covenant/full/>), the joint statement on peaceful religious coexistence and show how the neighbourhood justice programme has

helped communities to work together to understand and accommodate different needs to keep Barnet a great place to live work and study, building on CTN's achievements of greater interfaith support and community resilience.

In 2016 CTN will work with Barnet Multi Faith Forum on a faith and culturally inspired festival to celebrate the diversity and richness of the faith and cultures of Barnet residents. This will involve all strategic partners, CTN stakeholders, the business sector, arts, sports and other civic organisations and all the faith communities.

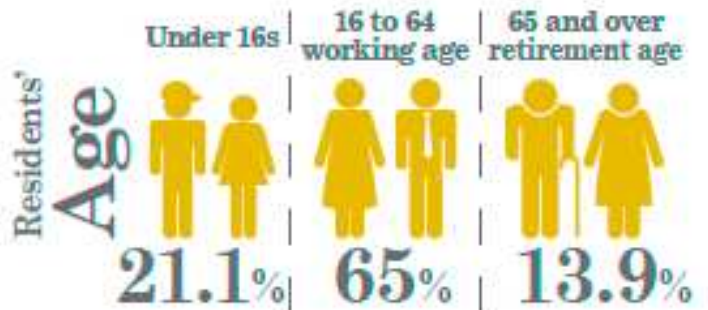
Annex A

# Equalities and cohesion data summary

Barnet's population in 2014

# 364,481

An increase of 1.9% from 2011 (6,829).  
Between 2014 – 2018 5.0% increase in under 16s and 6.6% increase in 65+



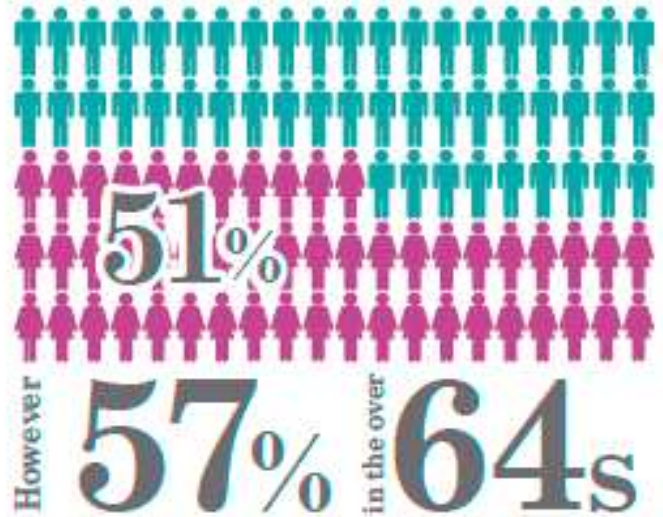
Households in Barnet in 2013

# 141,386

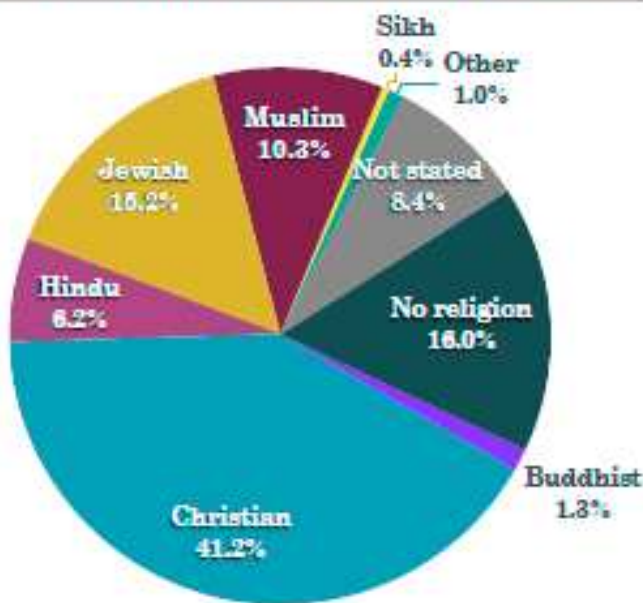
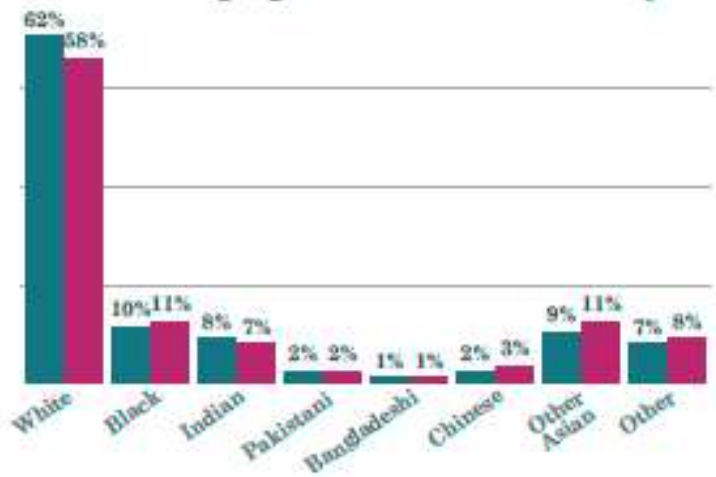
↑ **33,819**

Barnet population expected to increase by 2011-21 (Source: GLA)

Barnet female population in 2014

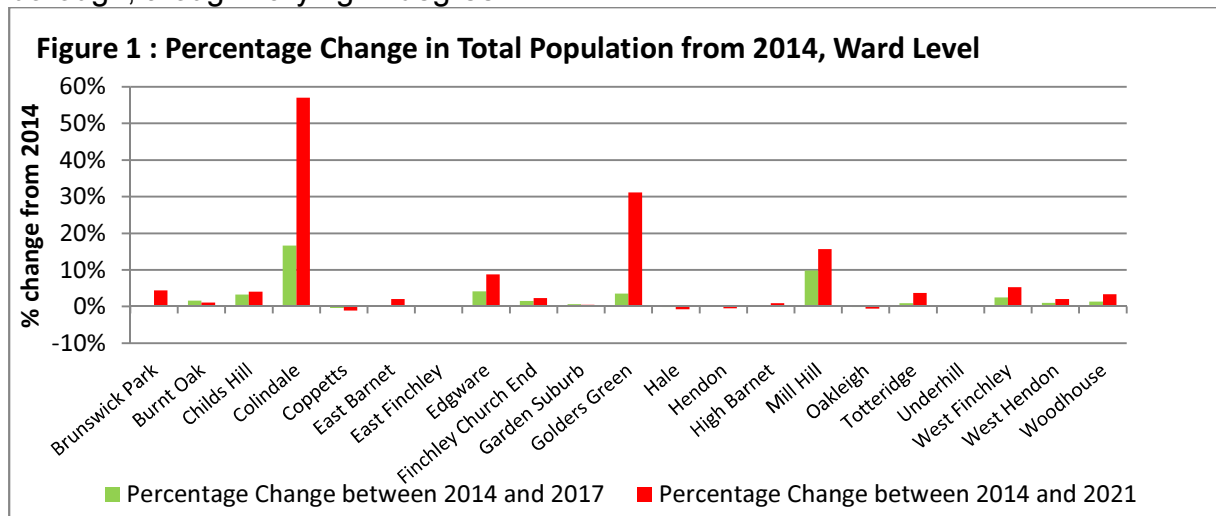


Barnet's population – ethnicity

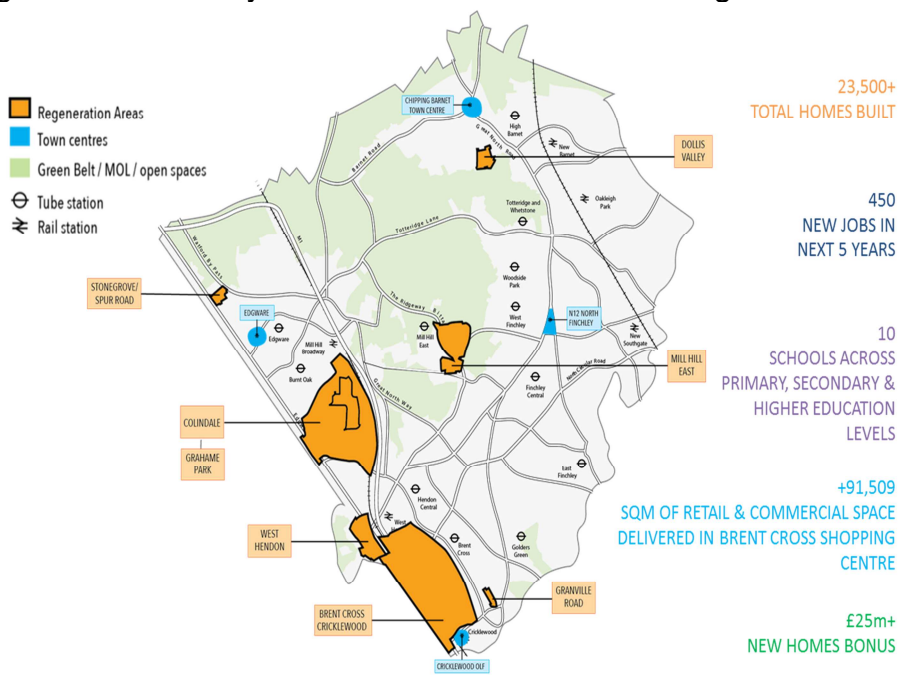


A growing borough

The 2013 round of GLA ward level projections estimated the population of Barnet to be 364,481 by the end of 2014, making it the second most populous borough within London<sup>1</sup>. Barnet is forecast to continue to grow and by the end of 2021 the population is expected to reach 391,472. Growth is forecasted to spread across the borough, though varying in degree.



Barnet is an attractive place for young families and Inner Londoners who move away from Inner London as lifestyle changes and the cost of housing increases. Between 2014 and 2017, Colindale and Mill Hill are projected to show the greatest increase in total population. Between 2014 and 2021, Colindale is projected to increase by over 50%; while Golders Green is projected to grow by almost 30%. This population growth is driven by the Brent Cross Cricklewood regeneration scheme:



### Age Structure

Barnet's projected population can be broken down into age groups. The age groups are:

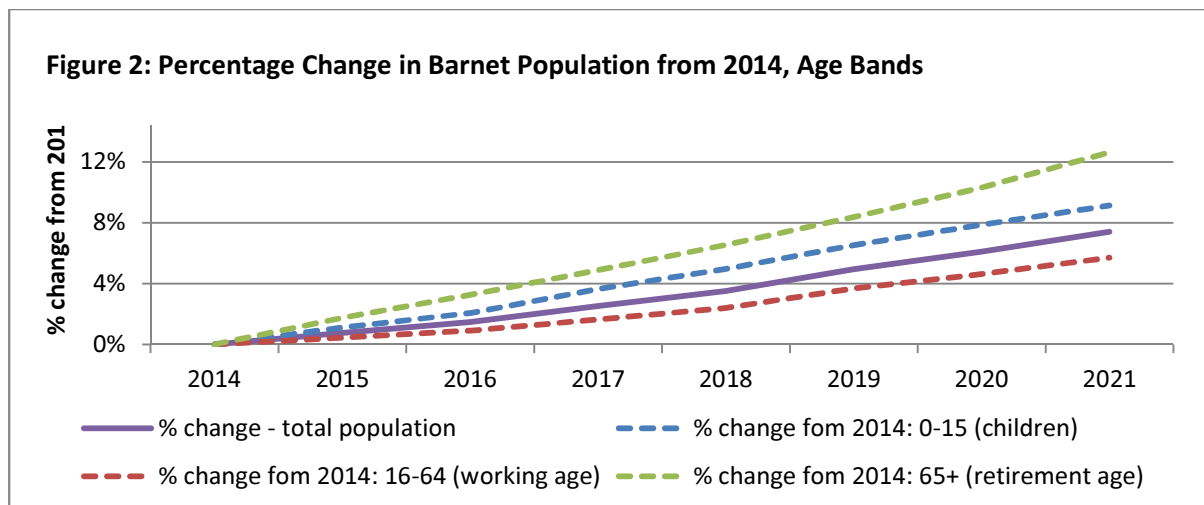
<sup>1</sup> The latest Barnet population projections can be accessed [here](#).

- 0-15 (children)
- 16 – 64 (working age population)
- 65+ (retirement age)

The proportion of children in Barnet is projected to remain broadly the same from 2014 (21.1%) to 2021 (21.4%). Wards which see the biggest increase in the proportion of children are Hendon (1.7%), Colindale (1.5%) and West Hendon (1.2%). Wards which see a significant decrease in the proportion of children include: Golders Green (-1.8% (the population increase in this ward is likely driven by an increase in the population aged over 15)) and Brunswick Park (-1.1%). Golders Green already has the highest proportion of children (25.8%), and it is likely that this population of children is expected to age into working age before the next generation of children are born.

Across Barnet, the proportion of retirement aged residents is expected to increase from 13.9% (50,691) in 2014 to 14.6% (57,098) in 2021. Most wards are projected to see an increase in the proportion of retirement aged populations; Colindale and Golders Green are the only wards to have a decrease in the proportion of retirement aged residents.

Figure 2 shows the percentage change in the Barnet population for each age group during the period 2014 - 2021. It shows that even though a rise is projected in all age groups, the rise is not uniform. The 65 and over age group is projected to increase by 12.6% (6,407), whereas the 0-15 age group is projected a 9.1% (7,038) increase and the 16-64 age group is projected a 5.7% (13,546) increase.



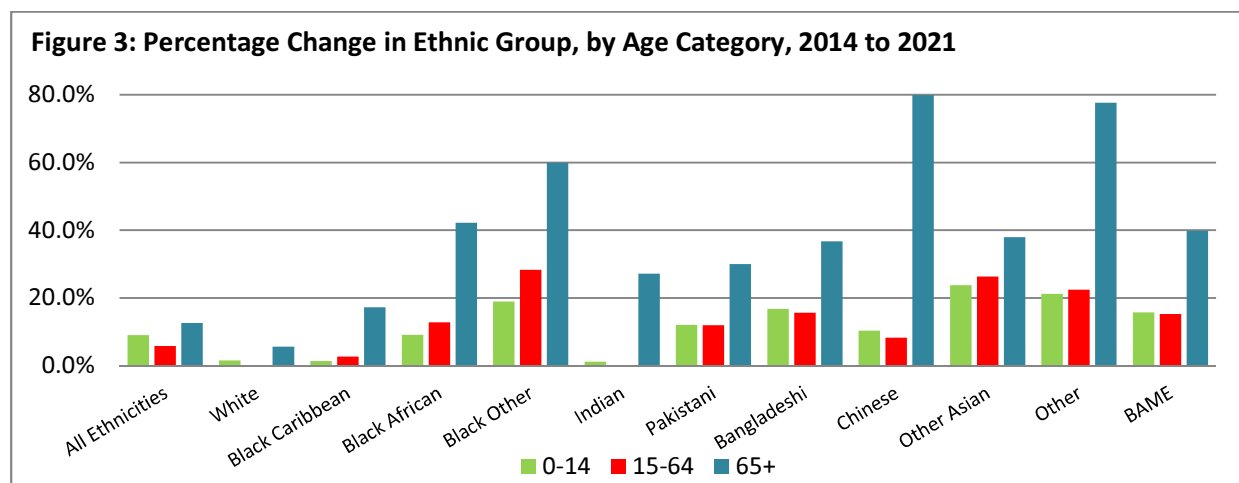
### A borough that continues to be diverse

In 2014, 61.9% (225,697) of the Barnet population were from the White ethnic group ; with the remaining BAME population comprised of Other Asian (9.0% (32,904)), Indian (7.6% (27,586)), Other (6.9% (25,109)), Black African (5.7% (20,759)), Black Other (3.1% (11,161)), Chinese (2.4% (8,669)), Pakistani (1.5% (5,618)), Black Caribbean (1.3% (4,578)) and Bangladeshi (0.7% (2,400)).

Barnet’s population is more diverse in the south of the borough than the north. Barnet has a high percentage of households with multiple ethnicities and multiple languages spoken suggesting a higher level of ethnic integration than other parts of London, particularly other Outer London boroughs.

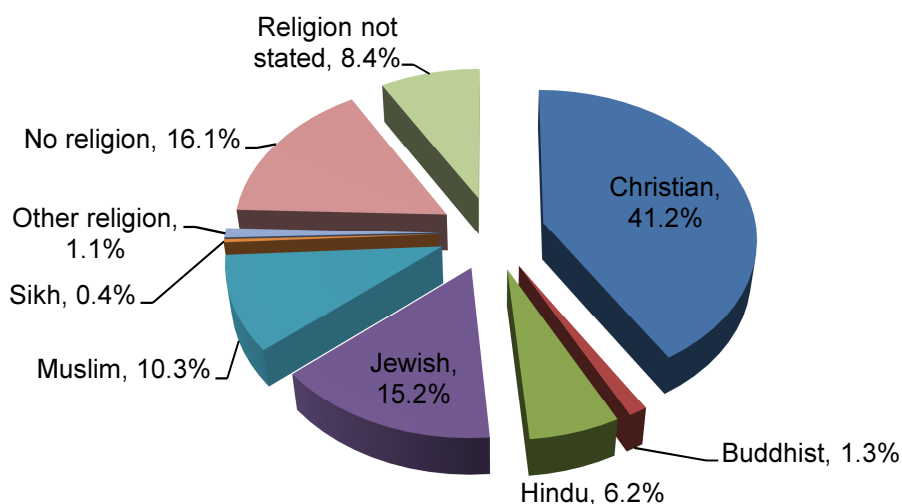
Barnet's population is projected to become increasingly diverse and by 2021 the White British population is projected to decrease in proportion to the total population (from 62.9% to 58.4%). All other ethnic groups show a slight increase, except for Indian, which decreases slightly in proportion from 7.6% of the total population in 2014 to 7.3% of the total population in 2021. The "Other Asian" ethnic group is projected to see the greatest percentage increase (from 9.0% to 10.6%) between 2014 and 2021.

Figure 3 shows the percentage change in ethnic group, by age category during the period 2014-2021. The "Indian" ethnic group is the only ethnic group with a projected decrease in the number of residents aged 15-64 (-0.2%) and minimal change in the 0-14 population (1.2%). This is countered by an increase in the 65+ population of 27.2%. This indicates Barnet's Indian population may already be in their late 50s, and are likely to move into retirement age by 2021 without having any more children. The "Chinese" ethnic group sees the greatest increase in its aged 65+ population (79.9%), whilst the "Other" ethnic group is projected to increase by 77.6% in this age range.



Those wards with a bigger ethnic minority population also have bigger migrant communities. In West Hendon and Colindale less than half of residents were born in the UK, while wards in the north of the borough have a higher proportion of UK born residents. The majority of people immigrate to the UK in early adulthood, for reasons of education, work and sometimes asylum and tend to stay in the country long term. Based on the 2011 census data, Christianity remained the majority religion in Barnet with 41.2% (146,866 people) of the population identifying themselves as Christian. The next most common religions are Judaism (15.2%), Islam (10.3%) and Hinduism (6.2%). Barnet continues to have the largest Jewish population in the country. 16.1% (57,297) of the population said that they have no religion up from 12.8% in 2001.

**Figure 5: Barnet's Population by Religion**



### **Barnet Communities Together Network and Multi Faith Forum**

The Communities Together Network, a group of partners representing Barnet's statutory (including police and fire services), community and faith organisations, work together to promote community cohesion in Barnet.

Barnet has a strong Multi Faith Forum which works with Communities Together Network. Together, we are determined that Barnet's diverse cultural communities should continue to live and work peacefully alongside one another and we will stand united in keeping Barnet as a great place to live. We will challenge all forms of religious and racial hatred and intolerant language or behaviour.

We will continue to work closely together to encourage and maintain the excellent work to promote and maintain our community cohesion in the Borough and promote the peaceful co-existence of the borough's community and faith groups.

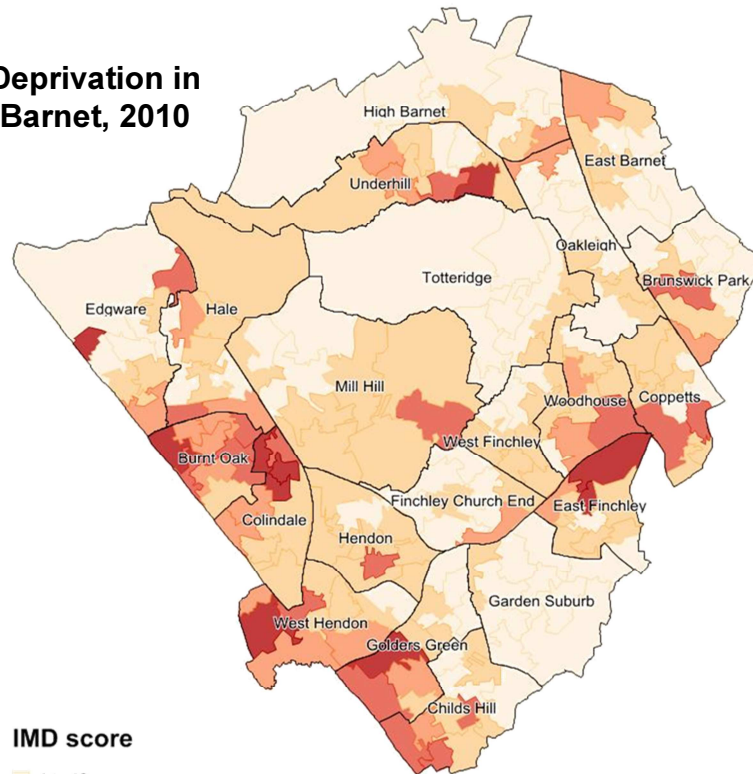
### **Deprivation**

The 2010 update to the Index of Multiple Deprivation<sup>2</sup>, ranks 176th out of the 326 local authorities in England and Wales for deprivation – just slightly below the average (163; the authority ranked 1 is the most deprived). This is 48 places higher than 2007 (128th) and 17 places lower than 2004 (193rd).

Within Barnet, the 2010 figures show the west of the borough still has higher levels of deprivation in Colindale, West Hendon and Burnt Oak. These areas also include large scale regeneration projects. Under this index the Strawberry Vale estate in East Finchley is identified as the most deprived area of the Borough and falls within the 11% most deprived in the country.

<sup>2</sup> The deprivation figures for 2010 can be found at the following address <http://www.communities.gov.uk/publications/corporate/statistics/indices2010>

## Deprivation in Barnet, 2010



### IMD score



Source: IMD 2010

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## Health, wellbeing and lifestyle

The 2011 census data suggests that the lifestyles of Barnet residents are typical of an Outer London borough. Marital status, occupation and health data all closely match the average Outer London borough profile. 47.2% (64,204) of Barnet residents aged 16 and over are married and 8.2% (28,889) of residents live in a lone parent family.

Self-reported health has improved across all parts of Barnet since 2001. 14.0% of Barnet residents suffer from a long term health problem or disability that limits their day-to-day activity. Of those people of working age 10% are affected daily by a long term illness or disability.

Barnet has a highly educated population and the occupations of Barnet residents match this profile. 40.3% of the population (aged over 16) are educated to degree level or higher which is above the London average (37.7%). Working residents tend to be in higher management roles in industries such as public service and health and a large proportion are self-employed.

These figures support data from the ONS on Business Demography that suggest Barnet has a high level of entrepreneurialism. This was demonstrated by an above average number of business start-ups (3,735 in 2013). However, Barnet also has an above average level of business failures (2,845 in 2012); the second highest in London. Only 53.4% of Barnet businesses currently survive more than 3 years, compared to 54.8% for Greater London and 57.1% for England. This is addressed in Entrepreneurial Barnet which aims to make the Barnet the best place for a small business in London.



According to the latest Annual Population Survey (June 2013 – June 2014), 168,300 (71.9%) of Barnet's working age population are currently employed, which is slightly higher than the London average of 71.8%. Breaking this down by ward, according to data from the 2011 Census, the wards with the highest levels of employment were East Finchley and West Finchley. The lowest rates of employment were in Colindale, Burnt Oak and West Hendon.

### **A safe and cohesive community**

Feeling safe and accepted are important features of a cohesive community. Survey data suggests that the majority of people in Barnet feel safe in their local area. 72% of residents feel safe walking alone in the dark and 94% of residents report that they feel safe in their local community during the day. Barnet has cohesive communities; with 84% of residents agreeing that people from different backgrounds get on well together in Barnet. 78% of residents also feel that the police in Barnet can be relied on to be there when you need them.

Within Barnet, 22% of residents report being worried about anti-social behaviour (ASB) in their local area, whilst 72% of residents report being satisfied with the way that the Barnet police and the Local Authority are dealing with ASB in their area. For the 12 month period ending 25th February 2014, Barnet police received 11,798 calls regarding anti-social behaviour (ASB), which equated to 32 calls per 1,000 residents. This is the 8th lowest rate of ASB calls within London. This data, along with data on hate crime and national trends, especially around feelings to one particular community, provide a key tool to analysing areas where there may be a risk of increased community tension.

### **Advice**

Please contact Lesley Holland, Equalities and Policy Officer if you require further information.

Barnet will use the data within this report is for completing Equalities Impact Assessments. Other useful sources of guidance and data are:

[Barnet's public equality pages](#)

[The Residents' Perception Survey](#)

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	<p>AGENDA ITEM 10</p> <p style="text-align: center;"><b>Community Leadership Committee</b></p> <p style="text-align: center;"><b>24 June 2015</b></p>
<p style="text-align: center;"><b>Title</b></p>	<p style="text-align: center;"><b>An update on Domestic Violence and Violence against Women and Girls</b></p>
<p style="text-align: center;"><b>Report of</b></p>	<p>Jamie Blake, Commissioning Director, Environment</p>
<p style="text-align: center;"><b>Wards</b></p>	<p>All</p>
<p style="text-align: center;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: center;"><b>Enclosures</b></p>	<p>None</p>
<p style="text-align: center;"><b>Officer Contact Details</b></p>	<p>Kiran Vagarwal, Strategic Lead, Safer Communities  <a href="mailto:Kiran.vagarwal@barnet.gov.uk">Kiran.vagarwal@barnet.gov.uk</a> 0208 359 2953</p>

<h2 style="margin: 0;">Summary</h2>
<p>This report provides an update on the partnership approach, services and the council role in responding to Domestic Violence and Violence against Women and Girls (DV &amp; VAWG).</p> <p>Barnet Safer Communities Partnership Board (through its sub group – The DV and VAWG Delivery Group) oversees the strategic and partnership approach to DV and VAWG.</p> <p>Barnet’s DV and VAWG strategy 2013-2016 sets out the partnership commitment to:</p> <ul style="list-style-type: none"> <li>• Develop a comprehensive response to DV &amp; VAWG, which includes all agencies working together so that we are able to prevent abuse before it happens and stop it from happening again.</li> <li>• Providing victims and their families with information, support and care by a knowledgeable workforce.</li> <li>• Continuing to hold perpetrators to account for their behaviour and support them to change their behaviour.</li> <li>• Develop an approach that focusses on partnership, prevention, provision and protection.</li> </ul> <p>As well as domestic violence, the 2013 strategy focusses on rape &amp; sexual violence, female genital mutilation, prostitution, trafficking, forced marriage, honour based violence, gang violence and sexual exploitation. It also includes support for men and boys but</p>

accepts that this disproportionately affects women and girls.

Barnet Council leads on co-ordinating delivery of the DV and VAWG strategy, monitoring performance of the partnership, securing funding, commissioning and monitoring services to support victims of domestic violence, delivers the DV MARAC (a multi-agency risk assessment panel for high level cases) and facilitates the joint work of the partnership in delivering the 2013 strategy.

Barnet Council employs a Domestic Violence and VAWG Co-ordinator and a DV MARAC Co-ordinator to support delivery of this priority. Following the recent senior management restructure both posts were transferred from Children's Services to Barnet Community Safety Team under the direction of the Strategic Lead, Safer Communities, Commissioning Group.

In 2015-2016, a full review of :

- the domestic violence services will take place to inform the re-commissioning of services as all the current contracts will come to an end in March 2016
- the DV and VAWG strategy and delivery plan – in order to refresh the strategy so that it addresses the findings and the recommendations of the two domestic violence homicide reviews

Barnet Safer Communities Partnership adopts the Home Office Cross- Government Definition of Domestic Violence (March 2013) as:

“Any incident or pattern of incidents of controlling, coercive or threatening behaviour, violence or abuse between those aged 16 or over who are or have been intimate partners or family members regardless of gender or sexuality. This can encompass but it is not limited to the following types of abuse: Psychological, Physical, Sexual, Financial, Emotional”

## **Recommendations**

- 1. That the Committee note the progress and action taken by the Council and its partners to respond to DV & VAWG.**
- 2. That the Committee note the role of Barnet Council in commissioning and delivering services to victims of DV & VAWG and delivering the DV and VAWG strategy.**
- 3. The Committee note the service review taking place to inform the re-commissioning of DV and VAWG services and the refresh of the DV and VAWG strategy.**
- 4. The Committee agree that the annual report on the progress of the DV and VAWG Strategy can be included in the annual update to the Committee by the Safer Communities Partnership Board.**

### **1. WHY THIS REPORT IS NEEDED**

- 1.1 Tackling domestic violence and violence against women and girls (DV & VAWG) remains a top priority for the Safer Communities Partnership (SCP) as set out in its 2015-2020 Community Safety Strategy.
- 1.2 It is essential that the SCP continues to work towards reducing the prevalence of DV and VAWG over time and improving confidence of victims by working with partners to:
  - Focus on prevention
  - Hold perpetrators to account
  - Ensure women and girls have access to protection, justice and support to rebuild their lives.
- 1.3 Resources are limited and it is important to understand the high human and fiscal cost of DV & VAWG. Research estimates that responding to domestic violence alone costs our borough £38 million a year<sup>1</sup>. This highlights the need to improve our data in order to understand local needs and develop our preventative and targeted approach to DV and VAWG.
- 1.4 Reducing harm caused to victims, their children and families and the wider community against a back drop of reduced resources requires delivering services in a smarter way. Reducing duplication, repeat victimisation and early intervention and prevention can contribute towards making significant savings across partner organisations. We must also maintain a strong justice system and work effectively with partners in the criminal justice system, holding perpetrators to account in order to stop repeat violence and ensuring swift access to justice for victims.
- 1.5 A strong partnership approach will best encourage a bold and creative response across a range of services and emphasise the message that we all have a role to play in ending violence against women.

### **Refuge Provision**

- 1.6 Barnet Council currently commission Solace Women's Aid to deliver DV Services which include refuge provision, advocacy and support for victims (IDVA services) and the perpetrators service.
- 1.7 Solace Women's Aid works in partnership with Jewish Women's Aid, Barnet Asian Women's Association and the Domestic Violence Intervention Project to deliver these services.
- 1.8 The refuge service works closely with the LGBT (Lesbian, Gay, Bisexual and Transgender), BMER (Black Minority Ethnic and Refugee) and disability organisations across London included Deaf Hope, the Ascent Project and the Rape and Sexual Violence Services.

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<sup>1</sup> The Cost of Domestic Violence: by local authority, Trust for London and the Henry Smith Charity (2011)

Barnet has 18 adult bed spaces and 24 children spaces at any one time, across two refuges.

- 1.9 The Council, in partnership with Barnet Homes and Jewish Women's Aid were successful in securing funding for 2015-2016 for a further 6 adult bed spaces and 8 children bed spaces. This will provide support to approximately 24 service users and their families over the duration of a year.
- 1.10 All referrals of domestic violence where there are children in the household are referred to the Barnet MASH (Multi-agency Safe Guarding Hub) to ensure the safeguarding process is followed.
- In 2013/14, 41 women and 56 children were assisted by Barnet's two refuges.
  - 87% of the service users surveyed in 2014 said that Solace had helped them feel more in control of their future.
  - In 2013/14, 47 of the 48 children aged under 8, housed in the refuge received at least two hours of support from Solace staff each week.
  - 100% of service users surveyed in 2014 said that Solace had helped them feel safe.
- 1.11 The need for additional refuge space in Barnet is demonstrated by the high occupancy rates of the existing refuges and the high levels of women being 'turned away' from refuges because of full capacity. The two existing refuges in Barnet run at a level of 99.9% occupancy.

### **Domestic Violence MARAC**

- 1.12 The DV MARAC is a multi-agency panel that receives high risk DV cases. It is managed by Barnet Council. In 2014/15 the DV MARAC discussed the cases of 306 victims of DV.
- 1.13 Referrals had increased by 24.8% in comparison to the previous year (234 cases).
- 1.14 There were 353 children involved in these households in 2014/15.
- 1.15 The repeat rate of victimisation was 8.5% this is relatively low in comparison to other boroughs as calculated by the Safe Lives analysis of other boroughs showing a range of 28%-40%.

### **Raising awareness**

- 1.16 Raising awareness is a continuous process to ensure victims and practitioners are able to support DV and VAWG victims.
- 16 sessions of MARAC training was delivered to 170 practitioners in 2014/15

- 14 sessions and 2 events of promoting Young Peoples Violence Advice (YPVA) role and the role of MARAC were delivered to 110 young people.
- The council delivers Level 1 and Level 2 DV training.
- Four DV and VAWG theatre projects have been delivered in schools by Tender, Face Front, Youth Shield, Just Enough UK.

### **Barnet Homes**

- 1.17 Barnet Homes provides support to victims of DV and VAWG, this includes homelessness prevention advice and enabling victims to remain in their home by installing additional security measures via the Sanctuary Scheme.
- 1.18 To further improve the support for victims of DV and VAWG, a '**one stop shop**' will be set up in September 2015. Victims will be able to access a range of advice and support in one place, enabling easy-to-access, comprehensive and joined-up support that will enable survivors to determine and pursue their next steps. This will be co-ordinated by Barnet Homes.

### **Barnet Sanctuary Scheme**

- 1.19 Barnet's **Sanctuary Scheme** is also managed by Barnet Homes. The scheme enables some domestic violence victims to remain in their home by making it safe and secure. Barnet Homes works in partnership with representatives from the Police, Fire Brigade and Solace Women's Aid to risk assess victims and provide free additional security measures to their homes which give them the option of remaining in their home if it is assessed as safe and their partner no longer lives with them. In 2013/14, 76 survivors and in 2014/15 55 survivors were helped in this way. This service is offered to victims regardless of their tenure in so far as they have the permission of the landlord for recommended installations.

### **North London Domestic Violence Reciprocal Agreement.**

- 1.20 Barnet Homes is a signatory of the North London Domestic Violence **Reciprocal Agreement**. This involves members of the North London sub-region (Barnet, Camden, Enfield, Haringey, Islington and Westminster) working together to assist social housing tenants who need to flee from their borough because of domestic violence. Through joint working between the housing allocation services of the different boroughs, social housing tenants are allocated new social housing homes within a borough that has been assessed as safe for the victim to live. Between October 2013 and October 2014, a total of 20 victims have been moved his way.
- 1.21 In relation to women presenting to Housing for DV homelessness at Barnet Homes, we know that in 2013-2014 81 DV victims presented for homelessness and 45 victims of DV were placed in emergency temporary accommodation.

## Rape Crisis Services

1.22 The North London Rape Crisis is funded by MOPAC. Table one below shows the referrals received from each borough in 2014-2015.

Borough	Referrals this Quarter	No. on Counselling Waiting List (on last day of Q)	ISVA Active Cases (on last day of Q)
Barnet	18	12	9
Camden	22	10	6
Enfield	22	13	10
Haringey	30	14	11
Islington	31	37	13
Kensington & Chelsea	7	6	4
Westminster	10	8	5
<b>TOTAL</b>	<b>140</b>	<b>100</b>	<b>58</b>

1.23 The type of Violence experienced by the victims supported:

- 28% of women referred to the service disclosed at referral stage being a victim of more than one experience of sexual violence in her lifetime including child sexual abuse
- 15% of referrals were related to Child Sexual Abuse
- 19% to Rape that happened over 12 months ago
- 20% to Rape within the previous 12 months
- 9% to Sexual Assault

1.24 The Rape Crisis Services accessed by victims is as follows:

- Counselling received 386 referrals
- Advocacy received 202 referrals
- Groups received 71 referrals
- Body Therapies received 30 referrals

### Domestic Violence and Advocacy Support Service (IDVA)

1.25 This service is also commissioned by the council and works to support women and men, aged 16+, who live in Barnet and are experiencing DV. The Service includes the Independent Domestic Violence Advisor services (IDVAS) who specialise in high risk cases. Advice and practical support is provided on housing-related issues, advice on financial issues, legal and welfare rights.

1.26 The IDVAS also provide support to high risk victims referred to MARAC. The service includes a part time Independent Domestic Violence Advisor (IDVA) to



work with the Specialist Domestic Violence Court(SDVC) and provides one to one support for clients going to court.

### **Specialist Domestic Violence Court**

- 1.27 Barnet has access to the North West London Local Justice Area specialist Domestic Violence Court (SDVC).
- 1.28 A SDVC is where a local court agrees and sets aside a fixed time for all cases of domestic violence. Barnet's allocated slot is on a Thursday at Hendon Court. In 2014-2015 64 services users were referred from Barnet.
- 1.29 DV cases are clearly identified by the police from the outset. The Crown Prosecution Service flag the case files and ensure timely referral to the SDVC.
- 1.30 The SDVC aims to:
- Provide a co-ordinated judicial response to adult criminal proceedings involving domestic abuse.
  - Expand and co-ordinate the provision of victim / witness services within the criminal justice system.
  - Reduce delays and fast track domestic abuse cases.
  - Bring Offenders to justice.
  - Consider the needs of the victims and witnesses and enabling them to access and use the criminal justice system.
- 1.31 The SDVC deals with defendants aged 18 years and above.

### **Perpetrator Programme**

- 1.32 The Perpetrator Programme is delivered as part of Solace's Women's Aid contract. The programme provides the following:
- A 26 session group-work programme for male heterosexual perpetrators aged 18+
  - 1-2-1 work with female, gay, lesbian, bisexual or transgender perpetrators and men who are unable to attend the group programme
  - 1-2-1 work with young people aged 11-18 years who are using dating violence and/or being violent and abusive towards another family member e.g. parent or sibling
- 1.33 Partners of those men on the Programme will be offered support by SASS Barnet.
- 1.34 Perpetrators can self-refer, be supported by a referral via an agency or can be referred by a statutory agency such as Children's Services.
- 1.35 In 2014/15 32 new referrals were received by the project.

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 To update the Community Leadership Committee and set out the council's commitment and actions to respond to Domestic Violence and Violence against Women and Girls, highlight the positive partnership work taking place across both the statutory and voluntary partners in Barnet and set out priority actions for the council in 2015-16.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

Not relevant to this report

## **4. POST DECISION IMPLEMENTATION**

- 4.1 The council will complete its service review for DV and VAWG services to inform its future commissioning of services.
- 4.2 A tendering process will be followed and completed by March 2016. Quality and value for money will be considered.
- 4.3 A further report will be submitted to the relevant committee seeking authorisation to award the tender.
- 4.4 The DV and VAWG Strategy 2013-2016 will be reviewed and a refreshed with a 2016-2020 DV and VAWG strategy by March 2016. This will bring the DV and VAWG strategy in line with the 2015-2020 Community Safety Strategy and the councils 2015-2020 Corporate Strategy.
- 4.5 The annual Safer Communities Partnership update provided to the Community Leadership Committee will include a progress update of the DV and VAWG Strategy.

## **5. IMPLICATIONS OF DECISION**

### **Corporate Priorities and Performance**

- 5.1 Barnet's 2020 vision set out in its 2015-2020 corporate plan is for Barnet to be amongst the safest places in London, with high levels of community cohesion, and residents feeling safe.
- 5.2 The corporate plan also states a clear council commitment to take a partnership approach to preventing domestic violence through co-ordinating service provision to those at high risk of repeat victimisation.
- 5.3 This report has highlighted the strong partnership approach in place to deliver co-ordinated services to victims of domestic violence for example the partnership delivery of a refuge service, the information and advise service, the perpetrator programme and the Specialist Domestic Violence Court.
- 5.4 The Domestic Violence MARAC enables the partnership to identify high risk, repeat victims and provide more intensive partnership support to reduce the risk of violence to women, girls and to safeguard children who are impacted

by domestic violence. All which is evidence of working towards the vision set out in the Council's corporate plan.

### **Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.5 As previously stated in this report there is currently a full service review taking place to inform the future commissioning of DV and VAWG services. The re-commissioning of services will need to be completed by March 2016. Value for Money and sustainability will be a key factor throughout the commissioning process.
- 5.6 Currently the council employs a DV and VAWG Co-ordinator and a MARAC Co-ordinator. Strategic management of this agenda will be taken on by the Strategic Lead for Safer Communities.
- 5.7 The council's annual budget for DV and VAWG services is £771,210.00. This includes a commissioning budget of £650,806.02, broken down as follows:
- |                                   |             |
|-----------------------------------|-------------|
| Advocacy Support                  | £268,358.08 |
| Refuge                            | £274,805.34 |
| Perpetrator and Partners Services | £107,642.60 |
- 5.8 Barnet Homes in partnership with the council Jewish Women's Aid submitted a bid to the 2015-16 Department For Communities and Local Government (DCLG - Strengthening accommodation based specialist domestic abuse service provision) were awarded £100,000. This is one year's funding for the One Stop Shop and the additional refuge spaces.
- 5.9 Partners will ensure an exit plan is in place in the event that further funding is not available post 2016/17.
- 5.10 Partnership budgets spent on DV and VAWG are not included in this paper, however we would like the committee to note the positive contributions made by all partners both financially, operationally and strategically, examples of which have been provided in this report. The revised DV and VAWG strategy will clearly set out the contribution and commitment of all partners.

### **Legal and Constitutional References**

- 5.11 Under s.17 of the Crime and Disorder Act 1998, it is also a duty of the Council (and other partner agencies, including police, fire & rescue, GLA, TfL) when exercising its functions to have due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent crime and disorder (including anti-social behaviour), misuse of drugs, alcohol and other substances and re-offending.

The Council's Constitution (Responsibility for Functions – Annex A) sets out the Terms of Reference of the Community Leadership Committee which includes:

- To contribute to achieving better outcomes in the Safer Communities Strategy through CCTV, fighting crime and anti-social behaviour, combating graffiti fly-tipping and other environmental crime, action against Domestic Violence and any other relevant Council activity.
- To work together with partners on the Barnet Safer Communities Partnership including Police, Fire and Criminal Justice Agencies to help make Barnet a safer place.

### **Risk Management**

- 5.12 The re-commissioning timescales are challenging with re-commissioned services to be in place by April 2016. This process is being tightly project managed and follows the council's project management approach which includes identifying and tracking risks and issues, and implementing actions to mitigate.

### **Equalities and Diversity**

- 5.13 Section 149 of the Equality Act 2010 sets out the public sector equality duty to which the authority must have regard. The Council's public sector equality duty is set out in s149 of the Equality Act 2010:  
A public authority must, in the exercise of its functions, have due regard to the need to—
- (a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
  - (b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
  - (c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex and sexual orientation.

- 5.14 Equalities is considered across the DV and VAWG agenda in Barnet. This is clearly demonstrated in this report, for example the partnership with the voluntary and community sector, the criteria for the perpetrator programme. In addition to this equalities information is robustly collected and monitored by all partners to support provision of services that are accessible and meet the diverse needs of victims as well as offenders.

### **Consultation and Engagement**

- 5.15 The Safer Communities Partnership annual community consultation will include consultation on DV and VAWG. The DV and VAWG strategy revision will include consultation and partnership engagement will take place.

**6. BACKGROUND PAPERS**

**None**

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	AGENDA ITEM 11
	<h2>Community Leadership Committee</h2> <h3>24 June 2015</h3>
<b>Title</b>	<b>Review of Area Committees – operations and delegated budgets</b>
<b>Report of</b>	Director of Strategy
<b>Wards</b>	All
<b>Status</b>	Public
<b>Enclosures</b>	Appendix A – Community Infrastructure Levy (CIL) and its uses
<b>Officer Contact Details</b>	Elissa Rospigliosi, Community Engagement, Participation & Strategy Lead <a href="mailto:elissa.rospigliosi@barnet.gov.uk">elissa.rospigliosi@barnet.gov.uk</a> 020 8359 7158

<h2>Summary</h2>
<p>In early 2015, officers carried out an operational review of the Council’s three Area Committees and linked Residents’ Forums, in consultation with the Chairs and Vice-Chairs of the Area Committees and Residents’ Forums and the Chair, Vice-Chair and Opposition Spokesman of the Community Leadership Committee. The review also considered improvements to the 2014/15 process for allocating the budgets delegated to the Area Committees.</p> <p>This report presents the findings of that review and makes recommendations for how the operation of the Area Committees and Forums could be improved, including the allocation of their budgets. The recommendations fall into three areas, set out below:</p> <ul style="list-style-type: none"> <li>• <b>Operations &amp; logistics:</b> Making Residents’ Forums and Area Committee meetings operate effectively, so that issues can be resolved and reported on, and so that there are clear referral routes, where needed, between these and the Council’s Theme Committees.</li> <li>• <b>Relationship with Theme Committees:</b> Making the wider relationship between Area Committees and Theme Committees clearer, particularly the relationship with Environment Committee, so that they work together to balance locally important issues against the priorities of the Borough as a whole.</li> <li>• <b>Budget allocations:</b> Improving the way that Area Committee budgets are allocated, so</li> </ul>

that Area Committees are able to respond effectively to issues in their local area and have the right resources available to support this.

The paper also sets out proposals to supplement the existing £100,000 Area Committee annual budgets with income from the Community Infrastructure Levy (CIL), to support the Committees in delivering improvements to their local area. Because this is a resource issue, these proposals will be presented to Policy & Resources Committee for decision on July 9 2015.

The paper asks the Community Leadership Committee to note the findings of the review and agree a series of recommendations for the future operation of the Area Committee and Residents' Forum meetings and, in particular, the process for allocating Area Committee budgets in 2015/16 and beyond.

## **Recommendations**

**That the Committee:**

- 1. Endorses the proposed measures to improve the operation of the Residents' Forums and Area Committees (paragraphs 1.11-1.14)**
- 2. Endorses the more formal and structured relationship between Area Committees and Theme Committees, particularly the Environment Committee (paragraphs 1.15-1.26).**
- 3. Approves the proposed framework for allocating the Area Committee budgets from 2015/16 onwards (paragraphs 1.34-1.53).**
- 4. Approves the proposed approach to considering projects and initiatives for Area Committee funding in 2015/16 and for 2016/17 onwards (paragraphs 1.37-40, 1.49)**
- 5. Supports the recommendation to Policy & Resources Committee on July 9 to allocate 15% of Community Infrastructure Levy (CIL) income for their area to each Area Committee, capped at a total of £150,000 per Committee and aggregated in the first year of allocation from income received in 2013/14 and 2014/15; to be returned to the Council's Capital Reserve for application towards borough-wide infrastructure priorities if not allocated by an Area Committee within two years, or spent within five years (paragraphs 1.41-1.43 and 5.2.4-5.2.11)**
- 6. Supports the recommendation to each Area Committee on July 2 to allocate £17,000 of its available budget through the Corporate Grants programme, to ensure that a suitable level of grant funding remains available to resident groups who wish to bid for it (paragraphs 1.50-1.52 and 5.2.11-5.2.13)**



## **1. WHY THIS REPORT IS NEEDED**

### **Background**

- 1.1 The Council's three Area Committees were created in June 2014 when the Council moved to its new Committee system of governance. They developed out of the Council's three Area Environment Sub-Committees, which were in place under the executive system of governance.
- 1.2 The Area Committees' Terms of Reference include:
  - Considering issues raised at the linked Residents' Forum meetings and determining how these matters are to be taken forward
  - Discharging functions delegated by Theme Committees that the Theme Committees agree are more properly discharged at a local level. These may include, but are not limited to, place-focused services such as environmental improvements; local highways and safety schemes; and town centre management
  - Dealing with small-scale public works
  - Administering any local budget delegated by the Policy & Resources Committee.
- 1.3 Each of the three areas also has a Residents' Forum which is linked to the Committee and meets directly before it. Residents can raise questions and issues at the Forums and these can be referred on to the Committee if not resolved.
- 1.4 A large part of the Committees' agendas are made up of Member items, Member queries raised through other routes, and issues from Residents' Forums. The agendas are dominated by environmental issues, reflecting the Committees' background (and the fact that these tend to be the issues which are most visible to the public) – though the Committees' remit is not restricted to environmental issues.
- 1.5 Each Committee has a budget of £100,000 per year for the four years 2014/15 to 2017/18 to be spent in their local area, delegated to them by the Policy & Resources Committee in June 2014. In September 2014, the Community Leadership Committee agreed a procedure for administering the budgets for 2014/15 through an open public grants process. More information about this process is presented in paragraphs 1.27-1.32 below.
- 1.6 For the first year, the agreed process was adopted as a pilot scheme, and the Committee instructed officers to review it at the end of the first year of operation and put forward recommendations to amend and improve the process. This has been incorporated into a wider review of how the Area Committees and Residents' Forums have been operating in 2014/15.

## Reviewing the operation of Area Committees and Residents' Forums

- 1.7 In their first year, Members and residents have raised some issues about the way the Area Committees and Residents' Forums have been operating. These relate to
- how the meetings are managed
  - how issues raised at the Forums and Committees are resolved
  - how links are made to other Committees, particularly the Environment Committee
  - how the delegated budgets are allocated.
- 1.8 As a result, an overarching review of the Area Committees and Residents' Forums – incorporating the promised review of Area Committee budget allocations – was carried out in the first part of 2015, in consultation with the Area Committee Chairs and Vice-Chairs and the Chairs of the Residents' Forums. The Chair and Opposition Spokesman of the Community Leadership Committee were also consulted and asked to seek feedback from other Members.
- 1.9 The remainder of this report sets out the recommendations from the review and proposals to improve the future operation of the Area Committees and Residents' Forums, and asks the Community Leadership Committee to endorse and approve these proposals.
- 1.10 The recommendations from the review fall into three sections:
- **Section 1 – Operations & logistics: Making Residents' Forums and Area Committee meetings operate effectively**, so that issues can be resolved and reported on, and so that there are clear referral routes, where needed, between these and the Council's Theme Committees.
  - **Section 2 – Relationship with Theme Committees: Making the wider relationship between Area Committees and Theme Committees clearer, particularly the relationship with Environment Committee**, so that they work together to balance locally important issues against the priorities of the Borough as a whole.
  - **Section 3 – Budget allocations: Revising and improving the way that Area Committee budgets are allocated**, so that Area Committees are able to respond effectively to issues in their local area and have the right resources available to support this – including, if agreed by Policy & Resources Committee, additional funding drawn from Community Infrastructure Levy (CIL) income. (Because they relate to a resource issue, these latter proposals will be taken to Policy & Resources Committee, on 9 July 2015.)

## **Section 1 – Operations & logistics: Making Residents’ Forums and Area Committee meetings operate effectively**

- 1.11 Residents and Members have raised concerns that residents are not receiving satisfactory answers to their questions at Residents’ Forums, issues raised at the Forums are not being resolved in a timely manner, and progress on them is not being effectively tracked. The review has identified a number of measures to resolve these concerns. The proposals for improvement are:
- 1.12 **Changes to the administration of Residents’ Forums** to make them run more effectively. To do this, the Council will:
- set a deadline of five working days before the meeting for residents to submit questions to the Forums, to give more time for issues to be investigated and fuller answers given (the previous deadline was two working days)
  - make sure Forum Chairs are well briefed, giving them the information they need to answer residents’ questions at the meetings
  - give Forum Chairs the authority to decide at the Forum whether an issue can be considered resolved at the meeting and ‘closed down’, or to request a further response to it within 20 working days if they consider that to be more appropriate
  - make improvements in response to other logistical issues, such as making sure the venues for each meeting are suitable and accessible and being clearer about the timing of the Committee meetings so that attendees know when they can expect them to start.
- 1.13 Senior officer attendance – we will **make sure senior officers are in attendance at the Forums and Committees**. To do this, the Council will:
- ensure that there is always a senior officer present at each Committee and Forum. As a rule, the Chief Operating Officer will attend Chipping Barnet meetings, the Strategic Director for Commissioning will attend Finchley & Golders Green meetings, and the Director of Strategy and/or Commercial and Customer Services Director will attend Hendon meetings.
  - make sure relevant Delivery Units are also represented at senior level (especially Re, because of their responsibility for many of the environmental issues), and that attendees are well briefed and provide Members and residents with onscreen presentations or paper copies of any information referred to during their items.
- 1.14 Recording issues and actions - we will **record issues raised and the actions taken to resolve them, and report progress against these**. To do this, the Council will:
- mandate Governance officers to formally minute Residents’ Forums, record Chairs’ decisions as part of a written record of the meeting, and name the officer responsible for providing a follow-up response

- improve the way we log issues on our case management system to make it easier to report back to the Committee or Forum at which they were raised (and will also do this for issues raised through Ward Tours)
- track progress against issues which have been referred elsewhere because they cannot be resolved by the Forum or Area Committee (more detailed proposals about referring issues are set out in paragraphs 1.20 to 1.25 below)
- recommend, subject to agreement from Constitution, Ethics and Probity Committee and Full Council, that petitions of 25-2000 signatures – currently reported at Residents’ Forums – are instead reported to Area Committees where they fall within the relevant Terms of Reference. This will enable Members to debate the issue and resolve it where possible.

**Summary of proposals and recommendations:**

**The review proposes a number of measures to improve the operation of Area Committees and Residents Forums, including:**

- **Changing the administration of Residents’ Forums to make them run more effectively**
- **Making sure senior officers are in attendance at the Forums and Committees**
- **Recording issues raised and the actions taken to resolve them, and report progress against these**

**This report recommends that the Community Leadership Committee agrees the proposed measures to improve the operation of the Residents’ Forums and Area Committees.**

**Section 2 – Relationship with Theme Committees: Making the wider relationship between Area Committees and Theme Committees clearer**

- 1.15 There has been some confusion about the extent of Area Committees’ decision-making powers, and the relative roles and responsibilities of Area Committees and Theme Committees – in particular, their relationship with the Environment Committee since they lost their Environment Sub-Committee status following the introduction of the Committee system of governance.
- 1.16 Under the executive system of governance, the then Area Environment Sub-Committees had some executive powers delegated to them in relation to local highways and other environmental issues. If an issue was referred to a Sub-Committee and it was decided that action should be taken to resolve it, the Chair could meet the relevant Cabinet Member who, using his or her delegated powers, could take a decision and give authority for actions to be carried out in response. Most significantly, the Area Environment Sub-

Committees approved the highways planned works maintenance programme for each parliamentary constituency area.

- 1.17 Under the Committee system, these arrangements are no longer in place. Environment Committee approves the highways planned works maintenance programme at a borough-wide level each year. The Committee system avoids delegation of powers to Committee Chairs and there is therefore no equivalent of the executive power which let the Sub-Committees put decisions into practice.
- 1.18 Area Committees have therefore, in effect, lost the power to implement their decisions, except in cases where they give the final approval to detailed designs of local traffic management or road safety schemes for which resources have already been allocated (because they were agreed by the relevant Cabinet Member under the executive system).
- 1.19 However, issues have continued to be presented to Area Committees for decision during 2014/15. The Committees have made resolutions in response to these issues and, in the absence of a clear referral route or resources allocated to them, the resolutions have not been implemented. This has led to a 'backlog' of outstanding actions – predominantly environmental issues – which have been agreed by Members but which have not been carried out, causing frustration.
- 1.20 There is therefore a need to make sure that Area Committees have the power to resolve issues, and this is dealt with in more detail in the section on resources below (from paragraph 1.27 of this report onwards). However, we also need to make sure that the routes used by Forums and Area Committees to refer issues which they cannot resolve on to a Committee which can action them are clear, and that progress on referred issues is reported back to let Members and residents see that action has been taken.
- 1.21 Area Committees also have an important role in giving local input on borough-wide projects – particularly environmental strategies, plans and scheme designs which will have a local impact – and in feeding this input back to the relevant Theme Committee.
- 1.22 The review makes a number of proposals for how these relationships should work in practice, and these are set out in paragraphs 1.23-1.25 below.
- 1.23 **That there should be a consultative element to the relationship between Area Committees and Environment Committee (and other Theme Committees) –**
  - Strategies, schemes and projects coming to Theme Committees which need some more local input should be passed down to Area Committees for comment.

- Area Committees should feed the information they gain from discussion at their meetings and at Residents' Forums back up to the relevant Theme Committee.
- Area Committees should receive updates on the projects, schemes and strategies they have commented on, as well as feedback about how their comments and information have been taken into account.

**1.24 Area Committees should also be able to refer issues to Theme Committees for resolution if they cannot be resolved by an Area Committee or Residents' Forum.**

- It will be important to make sure this is coordinated with the timetable by which Theme Committees make decisions – for example, where a Committee is setting a work programme such as the highways planned works maintenance programme, which agrees priorities and activities for the entire year, any referrals from Area Committees which would be implemented through such a programme will need to be made before it is agreed.
- For referrals into the Council's own highways programme, Area Committees will need to feed in local issues in their first or second meetings of the year (June/July or October) in order for them to be considered and built into the borough-wide plan.

**1.25 These referrals will also need to be coordinated with any relevant external funding cycles.**

- For example, large-scale highways infrastructure works are usually funded through the Transport for London Local Implementation Plan (LIP) programme, which is agreed by Environment Committee.
- LIP funding applications are submitted in September each year, so if Area Committees want to refer such an item up to be implemented in the following financial year, they will need to refer it to Environment Committee at or before the first Area Committee meeting of the year (in June or July).
- Again, Area Committees should be consulted on the detailed design of any such schemes as these come forward, and should receive progress reports as these are implemented.

**1.26 A table setting out an overall timeline for actions which would be added to the Area Committee work programmes under these proposals is provided at paragraph 1.53 below.**

**Summary of proposals and recommendations:**

**The review makes a number of proposals for how the wider relationships between Area Committees and Theme Committees should work in practice, including:**

- **That there should be a consultative element to the relationship between Area Committees and Environment Committee (and other**

Theme Committees), with dialogue between Area and Theme Committees about strategies, plans and local issues

- That Area Committees should also be able to refer issues to Theme Committees for resolution if they cannot be resolved by an Area Committee or Residents' Forums, and
- That these referrals should be coordinated with any relevant external funding cycles.

This report recommends that the Community Leadership Committee agrees to the more formal and structured relationship between Area Committees and Theme Committees, particularly the Environment Committee.

### Section 3 – Budget allocations: Revising and improving the way that Area Committee budgets are allocated

- 1.27 As described in paragraph 1.5 of this report, each Area Committee has a £100,000 delegated budget for each of the four years 2014/15-2017/18. In its first year of operation this funding was allocated through an open public grants process, which aimed to support small-scale community activities and new or developing community groups. When the Community Leadership Committee agreed the process for 2014/15, they also agreed that the first year of allocations would be carried out as a pilot scheme, subject to review before future allocations were made.

#### The 2014/15 process

- 1.28 A total of 48 applications were received from community groups wishing to run events or projects. The total funding requested across the three Area Committees was £327,193, and 35 projects were funded, to a total value of £208,065. A breakdown by Area Committee of the applications, projects funded, the total value of funding allocated and the funds not spent (which are automatically rolled over to be spent in 2015/16) is shown below for 2014/15.

#### *Applications and awards by Area Committees in 2014/15*

	<i>Applications received</i>	<i>Projects funded</i>	<i>Funding allocated</i>	<i>Funds remaining</i>
<i>Chipping Barnet</i>	20	11	£48,796	£51,204
<i>Finchley &amp; Golders Green</i>	17	13	£85,372	£14,628
<i>Hendon</i>	13	11	£73,897	£26,103
<i>Total:</i>	48*	35	£208,065	£91,935

\*One application was made to all three Committees and one was made jointly to Finchley & Golders Green and Hendon – these have been counted once for each Committee applied to in the totals for individual Committees.

- 1.29 The takeup for the grants process was high – eight times the average number of applications to the corporate grants programme over the same time period – and the majority of the community groups who applied also attended the meetings and answered questions from Members about their projects.
- 1.30 The applications to the scheme demonstrated a clear appetite in each area for projects which focused more on direct work with residents than on environmental issues, as well as the environmental improvements which have been the traditional focus of the Area Committees. A total of 15 of the 48 applications were for environmentally focused projects (7 in Chipping Barnet, 6 in Finchley & Golders Green, and 2 in Hendon) with the rest being predominantly bids to run workshops or activities for local people. These included projects such as community domestic violence support services, job clubs and ‘health champions’ schemes. This is important because it suggests that local communities may be keen to engage with Area Committees on other issues in addition to the environmental improvements which tend to be the focus of the meetings.

#### **Issues with the 2014/15 process**

- 1.31 However, there were also some disadvantages to the process, set out below:
- **Administrative costs:** It required a great deal of time and resources to administer -in total, more than 200 hours of officer time, with around twenty officers involved in the process from across Governance, Commissioning, and Delivery Units, including the adults’ and children’s safeguarding services.
  - **Size of awards:** The size of grants was much higher than anticipated. Most grants were awarded to existing groups, and the average size of grant was £6,500. This suggests that the process did not attract bids from new and emerging groups or for small-scale community activities as had been the intention for the budgets
  - **Duplication of other funds:** To some extent, it duplicated the existing Corporate Grants programme, and may have contributed to reduced demand for, and an underspend in, the latter
  - **Prioritisation:** In addition, it did not give Members an opportunity to consider how they might want to prioritise the funding and ensure they got the most value from it for their local area.
- 1.32 Finally, the first year’s process did not give the Committees a chance to resolve any issues which had come forward through other routes, including the ‘backlog’ of outstanding issues from earlier in 2014/15 which had not yet been resolved. This ‘backlog’ consists of issues which have not been picked up through any of the Environment Committee work programmes and are in need of resources to resolve them – whether to implement them or to carry out further investigations or feasibility studies.



## **Recommendation to change the process for 2015/16-2017/18**

- 1.33 Because of these issues, the review recommends that the open public grants process is not repeated in 2015/16 and that Area Committees instead move to a system which gives Members more of an opportunity to plan and direct how they spend their funds, in response to local issues which come forward from residents through a variety of routes. It is proposed that this would work as set out in paragraphs 1.34-1.53 below.

### **Proposals for the new process to allocate Area Committee funds**

- 1.34 Although the recommendation is to move away from an open grants process, the proposals that Area Committees would fund would still be those identified as priorities by residents. These would be potential projects which might come forward through various routes, including, but not limited to, the below:
- issues raised at Residents' Forums
  - issues identified through Ward Tours
  - Members' items brought to the Area Committee
  - projects which have been identified by the Environment Committee or another Theme Committee, but which Theme Committees have chosen not to fund because they are not borough-wide priorities.
- 1.35 Members could choose to set aside a proportion of the budgets to respond to low level environmental issues as and when these emerge.
- 1.36 If other issues have been flagged up as significant local problems by officers, through existing needs assessments or other evidence-gathering processes – for example, high youth unemployment or health inequalities between different communities – Members could, in the same way that they might request a feasibility study for an environmental improvement, instruct officers to investigate the issue and bring possible options for projects which could address the issue back to the Committee, with funding used to implement the preferred option if it was considered a local priority.
- 1.37 It is proposed that, at a set time each year – most logically, at the Committees' March meeting when the business planning process for other Committees is mostly complete – Area Committees consider the priorities for how they will use their budgets in the subsequent financial year. As well as possible projects and issues identified through the routes set out in paragraph 1.34 above, it is proposed that information is reviewed specifically about projects and areas which will not be resourced through the Theme Committees' budgets for the coming financial year, letting Members identify any local needs they would wish to see resolved through their own budgets.
- 1.38 This could be an opportunity for Area Committees to set some broad parameters for how they will spend their funding – for example,
- roughly how much planned work they wish to see undertaken;

- how much (if any) investigative work they would like officers to undertake around more complex issues that have been identified through needs assessments or other evidence-gathering processes, as described in paragraph 1.36 above; and
- how much funding they would like to hold back for projects which might come forward during the remainder of the year, and/or for reactive responses to low-level issues.

#### **Summary of proposals and recommendations:**

**Because of the issues which emerged over the course of the 2014/15 Area Committee budget allocations, the review makes a number of proposals for improving the way that these budgets are allocated, including:**

- **Moving away from an open public grants process and giving Members the flexibility to respond to local issues which come forward through a number of routes**
- **Using one meeting a year to set priorities and broad parameters about spending on planned and responsive work in the local area**

**This report recommends that the Community Leadership Committee agrees the proposed process for allocating the Area Committee budgets from 2015/16 onwards.**

#### **Resolving the 'backlog' list of issues**

- 1.39 Because the first Area Committee meetings of this financial year have already happened, it is proposed that for this year (2015/16) Area Committees focus at first on the 'backlog' of issues already identified and not resolved and that this is presented, along with any outstanding issues identified through Ward Tours, at the July Area Committee meetings for Committees to review and decide which, if any, they wish to action immediately, which should be referred on to Environment Committee for consideration and which could be referred into external funding cycles such as the LIP. Area Committees should subsequently receive progress reports and updates on the implementation of any decisions they make.
- 1.40 This 'backlog' list is a list of issues identified by Area Committees, and the total cost of these is estimated below for each Committee. Members will note that the costs for Chipping Barnet and Finchley & Golders Green exceed the total current budgets allocated to the Area Committees in any one year, and that the costs for Hendon are likely to do so. However, funding for resolving these issues will not be drawn only from the Area Committee budgets or any additional resources allocated through Area Committees (such as the proposals for an allocation of CIL set out in paragraphs 1.41-1.43 below) but will be addressed through existing budgets where possible. The number of

projects which will come forward for potential funding through the Area Committee budgets is likely to be much smaller.

*Estimated costs of outstanding issues by Area Committee*

<i>Chipping Barnet</i>	£312,000
<i>Finchley &amp; Golders Green</i>	£400,000
<i>Hendon</i>	*£50,000
<i>Total:</i>	*£762,000

\*likely to increase, as a number of minor works on the list are subject to further design and consultation

**Additional resources for Area Committees**

- 1.41 It is also proposed, subject to agreement from Policy & Resources Committee on 9 July 2015, to add funding from the Community Infrastructure Levy (CIL) to the existing £100,000 budgets available to Area Committees up to and including 2017/18. CIL is designed to provide or maintain infrastructure which helps to address the impact of growth and development on a local area. It is restricted to spend on infrastructure, though the regulations take a broad view of what infrastructure means and do not restrict use of CIL to capital spending. Using CIL would help to meet some of the costs of resolving the backlog (shown in paragraph 1.40 above). Appendix A sets out the background to CIL, its intended purpose, and the restrictions which are placed on it.
- 1.42 CIL income varies from year to year and area to area depending on the number and size of developments which come forward. To make sure the Council does not spend a disproportionate amount of CIL income on very locally focused projects and lose opportunities to fund larger-scale infrastructure, and that it continues to respond to the impact of growth and development in a timely manner, it is proposed:
- that the allocation is capped at £150,000 per Area Committee, and
  - that funding from CIL should be returned to the Council's reserves for application towards borough-wide infrastructure priorities if not allocated by an Area Committee within two years, or spent within five years.
- 1.43 Chipping Barnet and Hendon would both reach this threshold and Finchley & Golders Green would receive just under £112,000 if these proposals were agreed. This would provide additional resources to resolve the backlog of outstanding issues. If Policy & Resources Committee agrees this allocation on 9 July, it would be available to Area Committees to spend on infrastructure projects from October 2015 onwards. Full details of the proposals for CIL allocations and the total resources which would be available to Area Committees if these were agreed are set out in section 5.2 of this report.

## **Making sure issues are resolved through the right routes**

- 1.44 Area Committees will need to have a realistic view of the sort of projects they can expect to be able to implement using their own budgets and a general idea of the full costs of implementing these (for example, the cost of the public consultation requirement accompanying implementation of a Controlled Parking Zone (CPZ)). For many larger projects, costs and timescales mean it may be more appropriate to fund them through another route such as the LIP programme, avoiding spending a disproportionate amount of the Area Committee's budget on a single project.
- 1.45 It is proposed that as a general rule, to support Area Committees to be able to keep responding to a broad range of local issues rather than spending all their funding on a single project, Area Committees do not fund any project for which the estimated costs of implementing it are greater than £25,000. This £25,000 would not include the cost of feasibility studies, consultation and design as these must take place to determine the final implementation costs, and the cost of these 'scoping' works would also need to be funded from the Area Committee budgets.
- 1.46 In practice, this would mean that when an issue is identified that an Area Committee would like to see resolved, they instruct officers to carry out the necessary investigative work and authorise funding to cover this. Officers would come back to the Area Committee with proposals and costs for resolving the issue and if the costs of resolving it exceeded £25,000 the Area Committee would refer it on to a Theme Committee for funding through another route instead.
- 1.47 To help Area Committees strike the right balance between borough-wide priorities and local need and ensure they are getting good value from their budgets, it is proposed that Theme Committees, in consultation with Area Committees, establish guidance for Area Committees to follow, starting with guidance on Environment Committee issues. This guidance would give Area Committees a high-level overview of any additional considerations they need to take into account when considering environmental projects – such as the consultation requirement associated with implementing a CPZ, described in paragraph 1.44 above. Environment Committee has been asked at its June meeting to instruct the Commissioning Director, Environment to work up this guidance for presentation at the July round of Area and Theme Committees for discussion and approval.

## **Funding for non-environmental projects**

- 1.48 These proposals would mean that Area Committee agendas for 2015/16 will have a strong environmental focus, which risks losing an opportunity to build on the successful aspects of the 2014/15 process – giving Members an opportunity to support non-environmental, resident-focused community projects such as job clubs, 'health champions' schemes, or community arts festivals. We make two further proposals to mitigate this risk, set out in paragraphs 1.49-1.52 below.

- 1.49 **Not allocating all funding to be spent on environmental issues** – Firstly, it is proposed that Area Committees consider using some of their existing budgets to prioritise any more resident-focused projects which come forward at their July meetings – from Residents’ Forums or flagged as potential local priorities by officers – and keep back some of the environmental issues which have come forward for potential funding through CIL later in the year, should the proposed CIL allocation be agreed by Policy & Resources on 9 July.
- 1.50 **Allocating funding through the Corporate Grants programme** – Secondly, to mitigate the impact of moving away from an open public grants process at Area Committees and continue to give residents and community groups the opportunity to bid for funding to improve their local area, it is proposed that Area Committees are asked to resolve to allocate a part of their current budgets through the existing Corporate Grants programme. This would mean the Committees would continue to devote some resources to resident-focused projects but would use the established and well-tested Corporate Grants procedure, which has dedicated officer support, to administer that process.
- 1.51 The projects funded through the Corporate Grants programme are similar to those which came forward for funding from Area Committees in 2014/15 (for example, funding for a post to support a canoe club who want to develop their activities for young people; funding for a pilot project to coach unemployed people who have learning disabilities and/or long term conditions, to help them get back into work).
- 1.52 As a result of continuing austerity, the funding available to the Corporate Grants programme has reduced quite significantly in recent years, from £104,390 in 2014/15 to £87,344 in 2015/16 alone. Allocating an additional £50-51,000 to the programme for 2015/16 would bring its level of funding back up to par, meaning that Area Committees are continuing to support the Council’s capacity to make grants to voluntary and community groups. It is proposed that each Committee chooses to allocate £17,000 from its budget through the Corporate Grants programme, ‘topping up’ this fund by a total of £51,000. If the Community Leadership Committee supports this proposal, the Area Committees will be asked to agree this allocation at their July 2 meetings.

**Summary of proposals and recommendations:**

**To ensure Area Committees have the right information and resources to meet need in their local area, the review makes a number of proposals for how resources could be deployed and how the Committees could select projects, including:**

- **That 2015/16 funding should be focused on the ‘backlog’ list of issues already identified but not resolved in 2014/15**
- **That the Committees may wish to prioritise any resident-focused projects which come forward for funding at their July meetings, in**

order to use opportunities to fund environmental projects through Community Infrastructure Levy (CIL) income later in the year

- That, subject to agreement from Policy & Resources Committee, a portion of CIL income should be allocated to Area Committees to spend on infrastructure in their local area
- That a portion of Area Committee funding should be allocated through the Corporate Grants programme to ensure a suitable level of grant funding remains available to residents and community groups.

**This report recommends that the Community Leadership Committee:**

- Agrees the proposed approach to considering projects and initiatives for Area Committee funding in 2015/16 and for 2016/17 onwards
- Supports the recommendation to Policy & Resources Committee on July 9 to allocate 15% of Community Infrastructure Levy (CIL) income for their area to each Area Committee, capped at a total of £150,000 per Committee and aggregated in the first year of allocation from income received in 2013/14 and 2014/15; to be returned to the Council’s Capital Reserve for application towards borough-wide infrastructure priorities if not allocated by an Area Committee within two years, or spent within five years
- Supports the recommendation to each Area Committee on July 2 to allocate £17,000 of its available budget through the Corporate Grants programme, to ensure that a suitable level of grant funding remains available to resident groups who wish to bid for it

### **Proposed timeline**

1.53 The table below sets out the actions which would be added to Area Committee work programmes in 2015/16 if these proposals are agreed.

<i>Month</i>	<i>Actions for Area Committees</i>
<i>July 2015</i>	<p>Briefing on the results of the review</p> <p>Help to develop guidance on local prioritisation (as set out in paragraph 1.47 above)</p> <p>Review backlog issues for the local area and decide how these should proceed, including any allocation of funding</p> <p>Review, and if necessary allocate funds to, any other issues which come forward through Forums, Ward Tours, etc</p> <p>Decide whether to allocate £17,000 through the Corporate Grants programme, for the reasons set out in paragraphs 1.50-1.52 above</p>

	<p>Identify any large-scale highways infrastructure issues and refer these to Environment Committee for submission to the TfL LIP programme (see paragraph 1.25 above)</p>
<p><i>October 2015</i></p>	<p>Review the draft Environment Committee Work Programme and contribute any additional information about local issues (see paragraph 1.24 above)</p> <p>Review, and if necessary allocate funds to, any other issues which come forward through Forums, Ward Tours, etc – including allocation of CIL funding if this has been agreed by Policy &amp; Resources Committee</p>
<p><i>January 2016</i></p>	<p>Review any new issues and allocate funds</p> <p>Receive progress updates on issues referred elsewhere or existing projects (<i>this becomes a standing item</i>)</p>
<p><i>March 2016</i></p>	<p>Review Environment Committee work programme for 2016/17 and identify any local issues not resourced through this which the Area Committee wishes to progress (along with relevant issues for the local area identified from any other Theme Committees through the business planning process)</p> <p>If desired, set broad thresholds for planned and reactive use of the 2016/17 budgets in response to this information</p> <p>Review any issues which have come forward and allocate any remaining funds from 2015/16</p>
<p><i>July 2016</i></p>	<p><i>Repeats the cycle from 2015/16:</i></p> <p>Review, and if necessary allocate funds to, new and existing issues which have come forward to the Committee,</p> <p>Identify any large-scale highways infrastructure issues and refer these to Environment Committee for submission to the TfL LIP programme</p>

## 2. REASONS FOR RECOMMENDATIONS

- 2.1 Members and residents have both expressed frustration at the way in which Area Committees and Residents' Forums currently operate and how effective they are at resolving local issues. Officers had already committed reviewing the process for allocating Area Committee budgets in their first year and it has

been logical to broaden this to see how some of the other issues which have been raised could be resolved.

- 2.2 The measures proposed here (and covered under recommendation 1) to improve the operations and logistics of Area Committees and Residents' Forums have been developed in consultation with the Chairs and Vice-Chairs of the Area Committees and the Chairs of the Residents' Forums, who consider that these improvements will make the various meetings work more effectively.
- 2.3 The relationship between the Area Committees and Theme Committees, particularly the Environment Committee (covered under recommendation 2) needs to be formalised to ensure we strike the right balance between borough-level priorities and local need, and make sure that issues can be resolved at the right level and in a timely manner.
- 2.4 The process for allocating the Area Committee budgets (covered under recommendation 3) is designed to make sure Members have the flexibility and discretion to respond effectively to priority issues in their local areas and ensure the Council gets value from the money it spends in each area – and to give Members the information they need to be able to do this.
- 2.5 The proposed timetable for 2015/16 (covered under recommendation 4) takes a pragmatic approach to resolving the predominantly environmental issues which have already been identified, while retaining an option for Members to broaden the Area Committees' focus in the last two years for which the delegated budgets are allocated.
- 2.6 The proposal to augment the Area Committee budgets with income from CIL (covered under recommendation 5) provides additional resources to resolve the current backlog of outstanding issues as well as any new environmental issues which come forward.
- 2.7 The proposal to allocate a portion of Area Committee funding through the Corporate Grants programme (covered under recommendation 6) responds to any concerns about moving away from a grants process for allocating Area Committee resources more generally, and retains a role for Area Committees in supporting resident-focused projects in 2015/16, enabling them to build on some of the successes of the first year's process and balancing out the effect of keeping a strong environmental focus for the use of the budgets in the first year of this new process.

### **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 The Council could make no changes to the way in which Area Committees and Residents' Forums operate, but this would:
  - risk continuing Members' and residents' dissatisfaction with the current system



- not take action to resolve the local issues which have already been identified by residents and Members
  - lose out on the opportunities Area Committees provide to feed local views and opinions into the borough-wide priorities of the Theme Committees.
- 3.2 The Council could retain the existing process for allocating the Area Committee budgets, but this would:
- require additional officer resource to administer it – the capacity used to support the first round of allocations no longer exists due to restructures in the Commissioning Group and Governance Service – without any budget available to do this
  - limit flexibility in how the budgets are spent – the process does not give Committees room to prioritise or to target their resources
  - continue to duplicate the corporate grants programme.
- 3.3 Area Committees could choose to take a purely environmental focus and ignore non-environmental issues in their local area, but this option:
- restricts flexibility in how the budgets are spent should non-environmental issues emerge
  - loses the link between democratic decision-making and funding for local community projects
  - risks missing out on opportunities to get residents engaging with the Council on a whole range of local issues through the Residents' Forums, as the Forums would be likely to remain focused on environmental improvements under this approach.

#### **4. POST DECISION IMPLEMENTATION**

- 4.1 If the Community Leadership Committee approves the recommendations set out in this report, the measures to improve the operations and logistics of the Area Committee and Residents' Forum meetings will be put into place immediately, before they next meet on 2 July 2015. Constitution, Ethics and Probity Committee will be asked to amend the Council's constitution to reflect the changes to arrangements for petitions, as set out in paragraph 1.14 above.
- 4.2 Officers will brief Members, particularly those who sit on Area Committees, about the changes to the allocations process – and will also communicate with community groups who have made contact to follow up on last year's allocations process about what these changes mean for them. Guidance on the process will be developed for (and with) Area Committees and added to the agenda for their July meetings.
- 4.3 Work programmes for the Area Committees and Theme Committees, in particular the Environment Committee, will be developed and adjusted to

reflect the relationships and proposed allocation of resources set out in this paper.

- 4.4 The Committee's support for the proposals to supplement the Area Committee budgets with income from CIL will be noted in a paper to Policy & Resources Committee on 9 July 2015, asking them to agree the allocation of CIL to Area Committees.
- 4.5 At their meetings on July 2, Area Committees will be asked to agree to the transfer of funds to the corporate grants programme as set out in paragraphs 1.50-1.52 above.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 The recommendations set out in this report further the principles of the Corporate Plan 2015-2020 by seeking to ensure that Area Committee operations and the resources they allocate improve quality of life for people in each local area, support communities to help themselves, and work efficiently to ensure value for money.
- 5.1.2 The decision will contribute to the Health and Wellbeing Strategy's aim to improve wellbeing in the community by helping local people get issues in their area resolved more effectively and giving Area Committees and Residents' Forums the tools they need to ensure this.

### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.2.1 Paragraphs 1.33-1.53 of this report deal with proposals to refine the way in which the existing budgets of £100,000 a year delegated to each Area Committee for each of the four years 2014/15-2017/18 are administered.
- 5.2.2 These proposals seek to ensure that these resources are administered in a way which:
  - ensures the resources are used in a way which achieves good value for public money
  - avoids overly high administration costs
  - makes sure appropriate capacity is available to support the process without having an impact on the delivery of other areas of work.
- 5.2.3 The current funding available to each Area Committee for 2015/16, including the underspend from 2014/15, is set out in the table below:

*Current funding available by Area Committee*

	<i>Annual budget</i>	<i>2014/15 underspend</i>	<i>Total available in 2015/16</i>
<i>Chipping Barnet</i>	£100,000	£51,204	£151,204
<i>Finchley &amp; Golders Green</i>	£100,000	£14,628	£114,628
<i>Hendon</i>	£100,000	£26,103	£126,103
<i>Total:</i>	£300,000	£91,935	£391,935

- 5.2.4 This report also proposes that a proportion of the Community Infrastructure Levy (CIL) is allocated to each Area Committee, subject to agreement from Policy & Resources Committee on 9 July 2015. The purpose of CIL is to provide, improve, replace, operate or maintain infrastructure which will help to address the impact of growth and development in a local area. CIL income varies year to year and area to area, depending on the number and size of developments which come forward in that area. CIL income for each financial year is spent a year in arrears (so, for example, the 2014/15 income is not known until 2015/16).
- 5.2.5 There is a regulatory requirement, in parished local authority areas, for ‘a meaningful proportion of CIL income to be allocated to neighbourhoods’, met by allocating 15% of the CIL income for each parish to the parish council. The purpose of this requirement is to make sure the communities affected by growth and development have the opportunity to benefit directly from the income it brings in.
- 5.2.6 Because Barnet has no parish councils, the Council is not required to delegate CIL income. However, it is proposed – subject to agreement from Policy & Resources Committee – that to fulfil the spirit of the CIL regulations, Area Committees should be treated in the same way as parish councils and allocated 15% of the CIL receipts for their local area, to be capped at £150,000 per year and ring-fenced for spend on environmental schemes.
- 5.2.7 In 2015/16 officers have also proposed that we amalgamate the CIL allocations for 2013/14 and 2014/15. This would support a more even distribution across Committees, with Chipping Barnet and Hendon both reaching their capped total and Finchley & Golders Green receiving over £100,000. This combined allocation is set out in the table below:

*CIL allocations by Area Committee*

	<i>15% of 2013/14 Income (actual)</i>	<i>15% 2014/15 Income (projected)</i>	<i>15% net total</i>	<i>Capped Expenditure Budget</i>
<i>Chipping Barnet</i>	£97,352.97	£125,000	£222,352.97	£150,000
<i>Finchley &amp; Golders Green</i>	£31,905.04	£80,000	£111,905.04	£111,905.04
<i>Hendon</i>	£2,877.93	£200,000	£202,877.93	£150,000
<i>Total:</i>	£132,135.94	£405,000	£537,135.94	£411,905.04

- 5.2.8 There is a requirement, under the CIL regulations, that areas with a Neighbourhood Plan should receive 25% of CIL income from developments which come forward in the designated area of the Plan. There will be some interplay between this allocation and the proposed allocation of 15% of local CIL to the three Area Committees. The 25% allocation relates only to the CIL income for the Neighbourhood Plan area and not to the income for the whole constituency.
- 5.2.9 Currently, there are no Neighbourhood Plans in Barnet, although one is being developed in Mill Hill. There is very little development coming forward in the Mill Hill Neighbourhood Plan's designated area and as a result, the financial impact of this requirement will be minimal.
- 5.2.10 The proposals going forward to Policy & Resources Committee will recommend that the 25% allocation is rolled up into the wider 15% allocation for the whole of the Hendon constituency. It is proposed that the Hendon Area Committee takes responsibility for ensuring that the appropriate proportion of this 15% total allocation is allocated to the Mill Hill Neighbourhood Plan area and that decisions made about how it is spent are made in accordance with the principles of the Neighbourhood Plan.
- 5.2.11 Ultimately, there is a trade-off between CIL resources which are held centrally, to provide for Borough-wide or cross-constituency developments, and the CIL income which, it is proposed, will be spent on more locally focused issues through Area Committees. Should further Neighbourhood Plans be developed in the Borough, the Council will keep the interplay between central CIL and CIL allocations to Neighbourhood Plan areas – and Area Committees – under review, in order to maintain a fair balance and ensure sufficient central funding is available for larger infrastructure projects.
- 5.2.12 The implication of these recommendations for the Corporate Grants programme is a transfer of £51,000 from the combined Area Committee budgets to the Corporate Grants programme, to be made up of £17,000 from each Area Committee as set out in paragraphs 1.50-1.52 above.

5.2.13 This transfer allows Area Committees to maintain grants provision for local groups wishing to carry out projects in their local areas, and mitigates a fall in the Corporate Grants programme's budget from £104,390 in 2014/15 to £87,344 in 2015/16.

5.2.14 If all the recommendations in this report are implemented then the total funding available to each Committee in 2015/16 would be as set out in the table below:

*Proposed funding to be allocated by each Area Committee in 2015/16*

	<i>Base budget 2015/16</i>	<i>Unallocated funds from 2014/15</i>	<i>CIL income</i>	<i>Allocation through Corporate Grants programme</i>	<i>Total 2015/16 allocation through Committees</i>
<i>Chipping Barnet</i>	£100,000	£51,204	£150,000	-£17,000	£284,204
<i>Finchley &amp; Golders Green</i>	£100,000	£14,628	£111,905	-£17,000	£209,533
<i>Hendon</i>	£100,000	£26,103	£150,000	-£17,000	£259,103
<i>Total:</i>	£300,000	£91,935	£411,905	-£51,000	£752,840

5.2.15 The total estimated costs of outstanding issues by Area Committee are as set out in paragraph 1.40 above and in the table below.

*Estimated costs of outstanding issues by Area Committee*

<i>Chipping Barnet</i>	£312,000
<i>Finchley &amp; Golders Green</i>	£400,000
<i>Hendon</i>	*£50,000
<i>Total:</i>	*£762,000

\*likely to increase, as a number of minor works on the list are subject to further design and consultation

5.2.16 These issues cannot be resourced through Area Committees alone, as their costs exceed the total funding available to the Committees. The recommendations in this report therefore also seek to ensure that issues which cannot or should not be resolved through the Area Committee budgets are referred to the best place for them to be handled and to put the right mechanisms in place for this to happen. Information will be presented to the Area Committee meetings on July 2 so as to support the Committees to refer the backlog issues to the best routes to get them resolved, including, where appropriate, into the autumn 2015 LIP submission.

5.2.17 We will need to ensure that there is no negative impact on other work that has

already been planned or programmed through the Theme Committees, so commissioners and Delivery Units – particularly Re – will need to work closely together to make sure flexible resources – particularly officer and contractor time – are identified and available to implement any discretionary projects agreed by Area Committees.

### **5.3 Legal and Constitutional References**

5.3.1 The Council's Constitution, Responsibility for Functions, Annex A, sets out the Terms of Reference for the Residents' Forums, Area Committees and Theme Committees. The Terms of Reference for the Community Leadership Committee include:

- To oversee arrangements for cross partner cooperation including any pooling of budgets
- To maintain good community relations with Barnet's diverse communities ensuring that all communities have the opportunity to participate fully in the Borough's affairs
- To approve any non-statutory plan or strategy within the remit of the Committee that is not reserved to Full Council or Policy & Resources Committee.

5.3.2 On 10 June 2014, when Policy and Resources Committee approved the allocation of a budget of £100,000 to each of the three Area Committees for the next four years, it also agreed that the governance arrangements detailing

- accountability
- how the priorities would be set
- how the funding should be allocated

should be delegated to the Community Leadership Committee for approval.

5.3.3 Section 216 of the Planning Act 2008 and Regulation 59 of the Community Infrastructure Levy Regulations 2010 set out what CIL may be used for.

### **5.4 Risk Management**

5.4.1 The proposals set out in this report and in the linked report to Environment Committee on June 11 2015 are designed in part to mitigate the risks of not resolving the issues identified with Area Committee and Residents' Forum operations. In particular, any continuing lack of action in resolving the outstanding issues identified by Area Committees – particularly in relation to highways schemes – risks damaging the reputation of the Area Committees and the Council as a whole as local people's expectations have been raised and have neither been met (through delivery of the schemes) or managed (through clear communication about their status).

5.4.2 There is a risk that moving from an open public grants process to a more Member-led process for allocating the Area Committee budgets may be negatively received by voluntary and community groups who were keen to access funding through the first round of allocations. This risk will be mitigated through clear communication with local community groups about the

move and through adding capacity to the corporate grants programme. It is balanced to some extent by removing some of the risks associated with the open public grants process – for example, ensuring adequate due diligence around safeguarding and financial issues – which required significant resource to mitigate them.

5.4.3 There is some risk that the proposal to focus on environmental issues in 2015/16 may lose opportunities to broaden the focus of the Residents' Forums and Area Committees and have them take a more holistic view of the needs of their local areas. This has been mitigated by retaining the option for Area Committees to consider more resident-focused projects in the future and ensuring that their work programmes are linked to other Theme Committees as well as the Environment Committee.

## 5.5 Equalities and Diversity

5.5.1 The 2010 Equality Act outlines the provisions of the Public Sector Equality Duty. This requires public bodies to have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- advance equality of opportunity between people from different groups
- foster good relations between people from different groups.

5.5.2 The recommendations set out in this report are designed to ensure that Area Committees are able to reflect the needs of different communities within their local area in their own decisions, and to give Area Committees a route to feed these into the decisions made by Theme Committees.

5.5.3 Individual equalities impact assessments will be carried out to identify any equality considerations associated with the decisions made by an Area – or Theme – Committee.

## 5.6 Consultation and Engagement

5.6.1 The proposals to delegate Area Committee budgets were a response to the survey findings of the public consultation on the changes to the Governance system. This consultation ran from 23 August 2014 to 22 September 2014. The consultation received a total of 575 responses. 504 came from the Citizens' Panel and 71 from residents.

5.6.2 One of the key findings was that, under the previous Sub-Committee structure, residents did not feel involved and able to influence local decision-making or policy development. Common issues raised were:

- a lack of understanding as to who was responsible for delivering some of their local services
- confusion about how the Council made its decisions and a perception that council decision-making was 'secretive and bureaucratic'
- a perception that Council decisions and views of elected representatives did not reflect residents' own priorities or those of their local area

- efforts at consultation were considered to be a way to rationalise ‘predetermined decisions’.
- 5.6.3 It was also felt that the previous Area Environment Sub-Committees had limited decision-making powers, with restricted terms of reference and no budget devolved to them.
- 5.6.4 The Area Committee budgets were devolved in response to the findings of that consultation and the proposals set out in this paper aim to continue developing the Council’s response to those findings.
- 5.6.5 More generally, the relationship between Area Committees and Residents’ Forums is a critical part of the Council’s commitment to public engagement. If the process is perceived as being ‘clumsy’ or not relevant because local priorities are not acted on then that relationship will not be used to its full potential. The proposal to create a process for Area Committees to determine and act on priorities in their local areas will help to build stronger and more effective links between the Council’s decision-making processes and the needs of local communities.
- 5.6.6 Members, particularly the Chairs and Vice-Chairs of the Area Committees and Residents’ Forums and the Chair, Vice-Chair and Opposition Spokesman of the Community Leadership Committee, have been consulted throughout the review and the development of the recommendations.

## **6. BACKGROUND PAPERS**

- 6.1 [Area Environment Sub-Committees - Draft Funding Arrangements](#) (Policy & Resources Committee, 10 June 2014).
- 6.2 [Area Sub-Committees - Budget Allocation Draft Framework](#) (Community Leadership Committee, 25 June 2014).
- 6.3 [Developing a Community Participation Strategy for Barnet](#) (Community Leadership Committee, 25 June 2014).
- 6.4 [Community Participation Strategy: Area Committee Budget Arrangements and Wider Community Funding](#) (Community Leadership Committee, 11 September 2014).
- 6.5 [Community Participation Strategy: Implementation Plan](#) (Community Leadership Committee, 11 March 2015).
- 6.6 [Review of Area Committees and their relationship with the Environment Committee](#) (Environment Committee, 11 June 2015)



## **APPENDIX A – COMMUNITY INFRASTRUCTURE LEVY (CIL) AND ITS USES**

The Community Infrastructure Levy (CIL) is a planning charge established through the Planning Act 2008 that Local Authorities and the Mayor of London can set on new development to help pay for community infrastructure. The Community Infrastructure Levy Regulations came into effect on 6 April 2010.

In May 2013 the London Borough of Barnet adopted its own CIL for particular types of new development. At Full Council on 16th April 2013, Barnet adopted a Charging Schedule for the Borough, levying a rate of £135 per square metre on new residential or retail floor space granted planning consent on or after 1st May 2013.

CIL is intended to offer transparency, consistency and fairness for all developers and local authorities, to enable an appropriate balance to be struck between the costs to the public purse of funding infrastructure required to support growth, with the viability of development in general within an area.

The latest amendments to CIL regulations were brought into effect on 28 February 2014, amending Regulation 59 of the CIL Regulations to clarify that CIL must be applied towards the funding of infrastructure. CIL income can only be applied towards “the provision, improvement, replacement, operation or maintenance of infrastructure”.

The definition of “infrastructure” is set out in the Planning Act 2008, including reference to:

- roads and other transport facilities,
- flood defences,
- schools and other educational facilities,
- medical facilities,
- sporting and recreational facilities,
- open spaces

The inclusion of medical facilities, sporting and recreational facilities, and open spaces within the definition of infrastructure means that if such facilities were deemed priorities of an Area Committee then they could provide funds that would also support local delivery of, for example, the Council’s health and wellbeing priorities.

In adopting CIL, Cabinet set out guidelines for how it could be applied through a ‘Regulation 123 list’ adopted on 1<sup>st</sup> May 2013. The ‘Regulation 123’ list sets out a number of projects to which the CIL income could be applied and for which Planning Obligations may not be set. This list is intended to be updated as other projects are specifically identified to be funded by CIL income and where a planning obligation would be inappropriate.

In general, the Council has approved the allocation of all received CIL income towards the ‘Capital Reserve’, which has then been used to help enable the delivery

of infrastructure priorities. To date these two decisions have informed the allocation of all CIL income subject to the 2014 revised requirements of the CIL Regulations.

The Localism Act introduced requirements that a 'meaningful proportion' of CIL income is allocated to parish councils to support their neighbourhood infrastructure requirements. Under Regulation 59A (5) of the Community Infrastructure Levy Regulations 2010 (amended) a charging authority must pass 15 per cent of the relevant CIL receipts to the parish council for that area; this is limited by Regulation 59A (7) to £100 per dwelling in the area of the Local Council.

As Barnet does not have Parish Councils there is technically no regulatory control that requires payments to be made as no Local Council structure is formally in place, and this also applies to Regulation 59A (3) if and when a Neighbourhood Plan were to be adopted. However the intention and spirit of the 'Duty to pass CIL to local councils' is set out in Regulation 59A (2) where only the Mayor of London has been specifically excluded from the requirement to pass CIL to 'local councils' within its area.


In Barnet, the creation of Area Committees provides a form of 'Local Council' structure with similar decision-making functions to a parish council – hence the proposal to delegate a portion of CIL to these committees as the most appropriate governance structure through which to discharge the spirit of the CIL regulations.

The first year of Barnet CIL following adoption of the charging schedule (2013-14) saw £901,619.77 collected for the Council from developments approved and commenced during this period. Over half of this total sum related to the Dollis Valley Regeneration Scheme in Chipping Barnet.

It is proposed that in 2015/16 CIL allocations are amalgamated across 2014/15 and 2015/16 to support a more even distribution across Committees. The proposed allocations set out in the table below:

*CIL allocations by Area Committee*

	<i>2013/14 Income (actual)</i>	<i>2014/15 Income (projected)</i>	<i>15% net total</i>	<i>Capped Expenditure Budget</i>
<i>Chipping Barnet</i>	£97,352.97	£125,000	£222,352.97	£150,000
<i>Finchley &amp; Golders Green</i>	£31,905.04	£80,000	£111,905.04	£111,905.04
<i>Hendon</i>	£2,877.93	£200,000	£202,877.93	£150,000
<i>Total:</i>	£132,135.94	£405,000	£537,135.94	£411,905.04

	AGENDA ITEM 12
	<h2>Community Leadership Committee</h2> <h3>24 June 2015</h3>
<b>Title</b>	<b>Covenant with faith communities and Charter with the voluntary sector</b>
<b>Report of</b>	Director of Strategy
<b>Wards</b>	All
<b>Status</b>	Public
<b>Enclosures</b>	Appendix A – Full text of the All Parliamentary Party Covenant for Engagement between Faith Communities and Local Authorities Appendix B – Barnet Charter with the Voluntary and Community Sector
<b>Officer Contact Details</b>	Elissa Rospigliosi <a href="mailto:elissa.rospigliosi@barnet.gov.uk">elissa.rospigliosi@barnet.gov.uk</a> 020 8359 7158

<h2>Summary</h2>
<p>In December 2014 the Chairmen of the Policy &amp; Resources Committee and the Community Leadership Committee agreed to explore whether the Council should adopt the All Parliamentary Party Covenant for Engagement between Faith Communities and Local Authorities, and work in partnership with the Barnet Multi-Faith Forum to implement it.</p> <p>This report sets out the background to the Covenant and the actions the Council is planning, in consultation with local faith groups, to take to implement it, in the context of the diverse relationships the Council already has with the Borough’s faith communities. It asks the Community Leadership Committee, on behalf of the Council, to adopt the Covenant, endorse its principles, and note the action plan.</p> <p>The report also notes that the Council previously developed and launched a Charter with the Voluntary and Community Sector and updates Members on plans to mainstream this more widely across the organisation.</p>

## **Recommendations**

- 1. That the Committee, on behalf of the Council, adopts the All Parliamentary Party Covenant for Engagement between Faith Communities and Local Authorities, endorses its principles and authorises officers to carry out the planned actions under the five commitments, set out in paragraphs 1.10 to 1.14 of this report.**
- 2. That the Committee notes and endorses the planned actions to further develop and mainstream use of the Council's Charter with the Voluntary Sector, as set out in paragraph 1.17 of this report.**

### **1. WHY THIS REPORT IS NEEDED**

#### **Background – the Covenant for Engagement between Faith Communities and Local Authorities**

- 1.1 The Council maintains positive relationships with the Borough's faith communities, whether this is through relationships with faith organisations who are also service providers (such as faith schools or housing associations) or through its broader community engagement routes.
- 1.2 In 2014, the All Party Parliamentary Group (APPG) for Faith and Society developed a draft Covenant for Engagement between Faith Communities and Local Authorities. The purpose of the APPG is to highlight the contribution to society by faith-based organisations, identify best practice, and promote understanding of innovative work being carried out by faith groups around the UK. The Covenant sets out principles for the relationship between local authorities and faith communities and organisations.
- 1.3 The Covenant was developed in order to ensure that there is potential for faith groups to provide services to, and advocate for, the communities in which they serve are not overlooked. It sets out principles for the relationship between local authorities, faith communities and organisations. The full text of the Covenant is set out in Appendix A.
- 1.4 Last year, the Barnet Multi-Faith Forum approached the Council to explore whether the Council would be willing to adopt the Covenant and work with the Multi-Faith Forum to implement it. Barnet Multi-Faith Forum is an active forum made up of volunteers representing the major faith groups in Barnet. It works to ensure faith communities have a voice in relevant matters affecting issues of faith and belief in the Borough, celebrates cultural diversity, supports social action projects, promotes dialogue between different groups and advocates for freedom of expression.
- 1.5 The Council and Barnet Multi-Faith Forum work together through the Council's Communities Together Network, which brings local statutory agencies and community organisations together to promote community cohesion and resilience.

- 1.6 In February 2015, the Chairmen of the Policy & Resources and Community Leadership Committees met the Multi-Faith Forum and agreed to explore how the Council could adopt the Covenant.
- 1.7 The Covenant commits local authorities to:
- welcome the involvement of faith groups in the delivery of services and social action on an equal basis with other groups.
- 1.8 It commits faith groups to:
- work actively with local authorities in the design and delivery of services to the public.
- 1.9 The Council has developed a plan, in consultation with the Multi-Faith Forum, for how its commitments will be implemented, and the actions which underpin this are set out below.

### **Principles, commitments and actions for the local authority**

- 1.10 **Commitment 1: Building relationships and trust with faith groups:**
- Following on from recent consultation events with local voluntary and community sector (VCS) groups, the Council is developing a programme of engagement with the local VCS and will include proactive engagement with faith groups as part of this programme.
  - In particular, the Council will continue to work with faith groups through the Communities Together Network and to build on its strong relationship with the Barnet Multi-Faith Forum.
- 1.11 **Commitment 2: Adopting strategies for the engagement of faith communities in consultation exercises:**
- The Council will continue to use the Communities Together Network and Barnet Multi-Faith Forum to share information about relevant consultations and invite faith communities to respond.
  - The Council will also ensure that our consultation toolkit continues to contain a guide to best practice in engaging with faith groups, and tools to support officers in doing this.
- 1.12 **Commitment 3: Encouraging faith groups and their members to be involved in the reshaping and redesign of local services:**
- The Council will ensure it consults and engages with faith groups at a formative stage on key strategies and policies through the Communities Together Network and, it is proposed, through a new borough-wide strategic VCS forum.
  - The Council will engage with members of faith communities when co-designing relevant services and work with faith groups alongside other

potential providers when considering how to commission relevant services.

**1.13 Commitment 4: Establishing clear guidelines around funding:**

- The Council will ensure that its guidelines around grants and funding are clear about opportunities for faith groups to access funding.

**1.14 Commitment 5: Sharing training and learning opportunities between faith communities and the local authority:**

- The Council will maintain its current networks and continue to use them as opportunities to share learning.
- The Council will continue to work with faith groups to organise specific events aimed at celebrating the diversity of faiths and culture in Barnet, including Peace One Day (21 September 2015) and a joint faith and cultural festival planned for 2016.

1.15 The Committee is asked to adopt the Covenant on behalf of the Council; to endorse its principles and authorise officers to carry out the planned actions under paragraphs 1.10-1.14, in order to augment and strengthen its existing relationships with the Borough's faith communities.

**Background – Barnet's Charter with the Voluntary and Community Sector**

1.16 In 2014, the Council worked in partnership with local residents and voluntary and community groups to develop a new Charter with the VCS. The Charter sets out six key principles for engagement between the Council and the VCS, reflecting their shared values and aspirations. The VCS Charter was adopted by the Cabinet Member for Customer Access and Partnerships in March 2014. The text of the Charter is attached as Appendix B of this report.

1.17 There are affinities between the principles set out in the Charter and those set out in the Covenant with faith groups, and the adoption of the Covenant has provided an opportunity to review how well the Charter has been integrated into the Council's work with the VCS. There has also been some feedback from local VCS groups that they would like to see a more public commitment from the Council to the Charter. This report therefore proposes:

- That the Council re-publishes the VCS Charter alongside other information available to local voluntary and community groups, to increase its visibility
- That rollout of the Charter is incorporated into the implementation of the Council's Community Participation Strategy, with particular reference to integrating its principles into work with commissioners to improve the way in which the Council procures services from the VCS.

1.18 The Committee is asked to note and endorse these actions.

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 Adopting the Covenant will help to promote community cohesion and build stronger relationships with Barnet's faith communities. The Council will need to work closely with faith groups to build community participation and resilience in order to meet the challenges of the next five years.
- 2.2 Feedback has been received from local VCS groups that the Charter is not sufficiently visible or integrated into the way the Council works. The recommended actions are designed to mitigate this.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 The Council could choose not to review the VCS Charter at the same time as the Faith Covenant, but this would miss an opportunity to strengthen its relationship with local voluntary and community organisations.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 If the recommendation to adopt the Faith Covenant is approved, the Council will implement the actions set out in paragraphs 1.10-1.14 above and will work with the Multi-Faith Forum and other faith groups in the Borough to develop their plans for implementation.
- 4.2 The Faith Covenant will be formally launched at the Peace One Day celebration on 21 September 2015.
- 4.3 The VCS Charter will be republished on the Council's website and taken forward through the Council's Community Participation Strategy.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 Adopting the Faith Covenant and rolling out the VCS Charter more widely will support the objective in the Corporate Plan 2015-20 to develop more involved, resilient communities; building stronger partnerships with faith groups and coordinating and improving the support the Council gives to communities.

### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.2.1 The adoption of the Faith Covenant will be met from within existing resources and the launch carried out through an event which supports and complements the principles of the Covenant.
- 5.2.2 The Covenant will also promote better access to the Council's grants and funding processes for faith groups.

5.2.3 The rollout of the VCS Charter will be met from within existing resources and will support the Council's commissioning and procurement practices to become more effective, taking account of a greater range of existing providers and supporting the development of greater community capacity in the Borough.

### 5.3 **Legal and Constitutional References**

5.3.1 Council Constitution Section 15, Responsibility for Functions (Annex A) sets out the Terms of Reference for the Community Leadership Committee. These include:

- To maintain good relationships with Barnet's diverse communities ensuring that all communities have the opportunity to participate fully in the Borough's affairs.
- To approve any non-statutory plan or strategy within the remit of the Committee that is not reserved to Full Council or Policy and Resources Committee.

### 5.4 **Risk Management**

5.4.1 The recommendations set out in this report mitigate the risk of a decline in the relationship between the voluntary and community sector and the Council.

### 5.5 **Equalities and Diversity**

The 2010 Equality Act outlines the provisions of the Public Sector Equality Duty which requires public bodies **to have due regard** to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
- advance equality of opportunity between people from different groups
- foster good relations between people from different groups

Under the Equality Act 2010, the relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation. The broad purpose of this duty is to integrate considerations of equality into day business and keep them under review in decision making, the design of policies and the delivery of services

These proposals support the aims of the Public Sector Equality Duty by advancing equality of opportunity and promoting good relations between faith groups and the wider community.

### 5.6 **Consultation and Engagement**

5.6.1 The Council has engaged with the Barnet Multi-Faith Forum on the implementation of the Faith Covenant and will continue to do so if the Committee agrees that it should be adopted.

5.6.2 The VCS Charter was developed in partnership with local residents and voluntary and community groups, including a working group made up of representatives from the Council and the VCS.

5.6.3 Two meetings of the working group were convened to allow participants to



contribute ideas and to refine the principles and commitments to better reflect the shared values and aspirations between their sectors.

- 5.6.4 The principles set out in the Charter were subject to an open online consultation for six weeks up to 31 January 2014, which included a workshop held at Hendon Town Hall. Responses were discussed and amendments to the Charter agreed at a final working group meeting on 27 February.

## **6. BACKGROUND PAPERS**

- 6.1 Initiation of Charter for Barnet with the Voluntary and Community Sector, Decision of Cabinet Member for Customer Access and Partnerships, 10 March 2014  
<https://barnet.moderngov.co.uk/ieDecisionDetails.aspx?ID=5254>

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## Appendix A:

### **All Party Parliamentary Group for Faith and Society Covenant for Engagement between Faith Groups and Local Authorities**

The Covenant is a joint commitment between faith communities and local authorities to a **set of principles that guide engagement**, aiming to remove some of the mistrust that exists and to promote open, practical working on all levels.

#### **The Covenant is built on the following principles:**

- Faith communities are free to practice their beliefs and religious observances without restriction, and to raise their voice in public debate and to be respected, within the framework of UK law.
- Public services and faith-based social action should respect service users from all backgrounds, with no discrimination on the grounds of religion, gender, marital status, race, ethnic origin, age, sexual orientation, mental capability or long term condition.
- The voice, participation and solutions that faith communities bring are important, and consultation should enable them to be brought to bear for the benefit of the wider community.
- Organisations and services are stronger for drawing on diverse sources of funding; monopolies of funding, action and participation are damaging

#### **The Covenant entails the following commitments:**

**Local authorities** commit to welcome the involvement of faith groups in the delivery of services and social action on an equal basis with other groups. In addition, they commit to:

- Building relationships and trust with faith groups;
- Adopting strategies for the engagement of faith communities in consultation exercises;
- Encouraging faith groups and their members to be involved in the reshaping and redesign of local services;
- Establishing clear guidelines around funding;
- Sharing training and learning opportunities between faith communities and the local authority.

**Faith-based organisations** commit to work actively with local authorities in the design and delivery of services to the public. In addition, they commit to:

- Seeking opportunities to bring people together to serve the community, particularly its poorest and most isolated members;
- Serving equally all local residents seeking to access the public services they offer, without proselytising, irrespective of their religion, gender, marital status, race, ethnic origin, age, sexual orientation, mental capability or long term condition;
- Using resources provided for delivering a service wholly for that purpose, and not for any other;

- Ensuring excellence in child protection, health and safety, accountability and transparency;
- Responding to consultations where appropriate;
- Sharing training and learning opportunities between faith communities and the local authority.

## **APPENDIX B: Charter for Barnet with the Voluntary and Community Sector**

Barnet's Voluntary and Community Sector (VCS) is extremely diverse, encompassing charities, community groups, social enterprises and local residents. Barnet Council and the local VCS have the same end goal – strong communities and independence and wellbeing for residents – and we want to work together towards these shared aims. The VCS' close connection with communities is vital in this. These principles have been developed by the council and the VCS as a guide for how we want to work together.

### **We will encourage more participation from residents and community organisations in developing their own response to local issues and taking responsibility for their area**

- The council, VCS Development Partner and the sector will explore opportunities to support the kick-starting of community-led initiatives through initiatives such as the Big Society Innovation Bank 'Micro Fund', in line with jointly agreed aspirations
- These initiatives will be designed to be sustainable where appropriate so that they are eventually able to operate as independently as possible

### **We will recognise our shared values and aspirations, while respecting the variety of different skills, expertise and knowledge that different organisations bring to the table**

- The needs of service users, carers and communities, not the structure of organisations, will shape service design
- We will bring together our expertise to serve communities and we will be open to sharing our knowledge with other organisations where appropriate

### **We will support each other to continually develop the skills we need to improve our services and fuel the vibrancy of the sector**

- The VCS Development Partner will be a key player in identifying and responding to the sector's needs, developing capacity in the VCS

### **We will recognise the diversity of the communities we serve and commit to supporting them equally, as outlined in the Equality Act**

- Where possible, we will design services to be 'diverse by default' so every member of the community can access them
- We will seek to ensure that all communities' voices are heard


### **We will work together to make best use of our shared assets and resources – money; buildings and space; time and energy**

- We will keep each other informed of funding opportunities
- We will explore and support collaboration between different organisations and groups when this would be beneficial
- We will support our large community of volunteers and make sure they feel valued, keeping them informed of opportunities and brokering roles where needed, so that residents continue to give their time generously to causes they care about

- We will use our space efficiently and be open to sharing our spaces for the benefit of the community

**We will keep processes for providing goods and services for the council as simple and transparent as possible so that all organisations have a fair chance at competing**

- We will aim to provide easy access to information on upcoming tendering opportunities
- We will aim to make tendering and monitoring requirements fair and proportionate
- We will aim to maintain these principles through sub-contracting arrangements
- We will aim to design contracts in ways that promote sustainable benefits to service users

	<p>AGENDA ITEM 13</p> <p style="text-align: center;"><b>Community Leadership Committee</b></p> <p style="text-align: center;"><b>24 June 2015</b></p>
<p style="text-align: right;"><b>Title</b></p>	<p><b>Corporate Grants Programme, 2015/16 – grant applications</b></p>
<p style="text-align: right;"><b>Report of</b></p>	<p>Assistant Director of Finance</p>
<p style="text-align: right;"><b>Wards</b></p>	<p>All</p>
<p style="text-align: right;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: right;"><b>Enclosures</b></p>	<p>Grant assessments:</p> <ul style="list-style-type: none"> <li>• Appendix A - Art Reach Barnet</li> <li>• Appendix B - Learning Through Horses</li> </ul>
<p style="text-align: right;"><b>Officer Contact Details</b></p>	<p>Ken Argent, Grants Manager, Finance, Commissioning Group (<a href="mailto:ken.argent@barnet.gov.uk">ken.argent@barnet.gov.uk</a>) (020 8359 2020)</p> <p>Paula Arnell, Joint Commissioning Manager, Mental Health, London Borough of Barnet and Barnet Clinical Commissioning Group (<a href="mailto:paula.arnell@barnet.gov.uk">paula.arnell@barnet.gov.uk</a>) (020 3688 1828)</p> <p>Mark Vargeson, Positive Activities Co-ordinator, Youth &amp; Family Support Services, Children’s Service (<a href="mailto:mark.vargeson@barnet.gov.uk">mark.vargeson@barnet.gov.uk</a>) (020 8359 5281)</p>

<h2>Summary</h2>
This report attaches assessments of grant applications by two not-for-profit organisations.

<h2>Recommendations</h2>
<p>That, subject to the council’s Standard Conditions of Grant and the special conditions shown in the respective grant assessments enclosed:</p> <p>(i) a one-year start-up grant of £7,800 be awarded to Art Reach Barnet;</p> <p>(ii) a one-year start-up grant of £8,500 be awarded to Learning Through Horses.</p>

## **1. WHY THIS REPORT IS NEEDED**

- 1.1 Voluntary and community organisations may apply for a one-year start-up grant of up to £10,000 or a one-off grant of up to £5,000 from the corporate grants programme.
- 1.2 The power to award grants of more than £5,000 to voluntary and community groups is vested in this committee in accordance with the terms of reference of theme committees in the council's constitution - annexe A of Responsibilities for Functions.

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 These are as set out in the assessments of the two grant applications in question herewith.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 None.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 The applicants will be formally notified of the decisions. The awards, if approved, will be payable in instalments following compliance with the special conditions recommended in each case.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 The Corporate Plan, 2015-2020, identifies a set of strategic objectives which frame the council's approach to achieving its vision of making local services more integrated, intuitive and efficient by 2020, aimed at ensuring that Barnet is a place:

- of opportunity, where people can further their quality of life
- where people are helped to help themselves, recognising that prevention is better than cure
- where responsibility is shared, fairly
- where services are delivered efficiently to get value for money for the taxpayer

- 5.1.2 The outcomes around which these objectives are prioritised include:

- To support families and individuals that need help, such as to change behaviour and lead active lives
- To help people with mental health issues to stay well, get a job and remain active
- To create better life chances for young people



- To offer personalised support to enable young people who are most at risk of not achieving their potential to close the gap with their peers; make a positive transition into adulthood; and prevent later difficulties

5.1.3 The council is seeking to develop new and effective partnerships to deliver high quality public services having regard to the significant reduction in government funding. The voluntary and community sector has a significant role to play in this strategy, especially by increasing choice, accessibility and value for money, leading on innovative solutions and improving customers' perception of public services.

5.1.4 A Third Sector Commissioning Framework, approved by the Cabinet Resources Committee in 2008, sets out guidelines to:

- bring consistency to the council's financial arrangements with the voluntary and community sector; and
- bring procurement from, and grants to, the sector into a single framework consistent with the council's procurement rules

5.1.5 The grants programme offers help to voluntary and community organisations (a) to develop new services and activities and (b) to run a community event or meet certain non-recurring items of expenditure.

5.1.6 All applications are assessed on their individual merits against the council's policy objectives; the benefits to the local community; the effectiveness of the organisation in its service delivery; its overall value for money; its financial needs; and the budget for making awards each year. In the case of start-up grants, the apparent or likely viability of a proposal in the years following the council's twelve-month funding is a critical factor.

5.1.7 Both applications in question fulfil these criteria and are recommended for an award.

## 5.2 **Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

5.2.1 The provision for making start-up and one-off grants in 2015/16 is currently comprised of funds deriving to the authority from the Edward Harvist Charity and a small annual allocation from the former Borough Lottery Scheme.

5.2.2 The opening position on the funding available in 2015/16, which reflects the sum that has been allocated to the corporate grants programme from the council's share of income from the Edward Harvist Charity, to be supplemented, as further income from the charity is received, is as follows:

<b>Budget item</b>	<b>Funding available, 2015/16</b>	<b>Approvals to date</b>	<b>Balance remaining</b>	<b>Recommended herewith</b>
Edward Harvist Charity	£72,344	0	£72,344	£16,300
Former Borough Lottery Fund	£15,000	0	£15,000	0
<b>TOTAL</b>	<b>£87,344</b>	<b>0</b>	<b>£87,344</b>	<b>£16,300</b>

### 5.3 Legal and Constitutional References

5.3.1 The council has power to make grants awards under section 1 of the Localism Act 2011.

5.3.2 Under the council's constitution, Responsibility for Functions (annex A), the terms of reference of the Community Leadership Committee includes specific responsibility for

- Grants to the voluntary sector
- To maintain good relations with Barnet's diverse communities ensuring that all communities have the opportunity to participate in the borough's affairs

### 5.4 Risk Management

5.4.1 All grants are made subject to the council's Standard Conditions of Grant Aid, with which applicants are required to signify their compliance by signing a written undertaking. Amongst other things, the conditions cover how awards are spent, allowing council officers a right of access to proof thereof, and requiring notification of any change in an organisation's circumstances which significantly affect its finances, operations or grant entitlement. The council reserves the right to withhold payment of any approved grant, or to demand full or partial repayment, if it appears that an organisation has failed to comply with any of the conditions attached to the award.

5.4.2 The shift towards greater community involvement in the delivery of services has involved some relaxation in the attitude traditionally taken to compliance with eligibility criteria before an award is recommended. Whilst all applicants are expected to satisfy basic governance requirements, such as having an independent management committee, it is accepted that community-led and self-help groups often require the support of a parent organisation or other agency. In cases such as these, account is taken of other relevant factors, such as knowledge of a supporting agency and mechanisms to manage an applicant's financial affairs. All applicants are expected to work towards full independence within a reasonable period.

## **5.5 Equalities and Diversity**

5.5.1 Under section 149 of the Equality Act 2010, the council and all other organisations exercising public functions must have due regard to the need to:

- eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by or under the Act;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it

The relevant protected characteristics are age; disability; gender reassignment; pregnancy and maternity; race, religion or belief; and sex and sexual orientation. The broad purpose of this duty is to integrate considerations of equality into daily business and keep them under review in decision making; the design of policies; and the delivery of services.

5.5.2 All voluntary and community organisations grant-aided by the council are required to demonstrate that they have an equal opportunities policy covering users, staff and volunteers, which promotes equal treatment for all irrespective of their age, disability, gender, sexuality, ethnic background, faith, health, language or social and economic background. Scrutiny of compliance with these considerations, and how they contribute to promoting good relations between people and communities, forms part of the standard procedure for assessing all applications.

5.5.3 Awards from the corporate grants programme fund projects and activities in support of people from all communities and focus particularly on those who may be regarded as vulnerable, as in the case of the two grants recommended.

## **5.6 Consultation and Engagement**

5.6.1 The applications in question have been assessed in conjunction with the Joint Commissioning Unit for Mental Health, London Borough of Barnet and Barnet Clinical Commissioning Group, and the Children's Service's Youth & Family Support Service.

## **6. BACKGROUND PAPERS**

6.1 Cabinet Resources Committee, 22 July 2008 (decision item 11): approval of a Third Sector Commissioning Framework.

6.2 Council, 3 March 2015: approval of corporate grants budget for 2015/16.

<http://barnet.moderngov.co.uk/ieListDocuments.aspx?CId=162&MId=7819&Ver=4>

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**GRANT APPLICATION 2015/16 – ASSESSMENT AND RECOMMENDATION: APPENDIX A**

<b>Priority Corporate Outcomes</b>	To support families and individuals that need help, such as to change behaviour and lead active lives To help people with mental health issues to stay well, get a job and remain active	
<b>Organisation</b>	<b>ART REACH BARNET</b>	<b>ref</b> 5/S/MHD
<b>Address</b>	Studio One, Insight School of Art, 122-128 Lancaster Road, New Barnet	

**Corporate policy, aims and objectives**

The council is committed to helping people to be independent and live active lives, recognizing that some people need more support than others to achieve this. The transformation of adult health and social care set out in the Care Act 2014 and Department of Health publications ‘Our Health, Our Care, Our Say’ and ‘A Vision for Social Care, Capable Communities and Active Citizens’ places growing emphasis on preventative services; delivering targeted information and advice; and ensuring people have the right support at the right time.

The government’s mental health strategy, ‘No Health Without Mental Health’, focuses on good mental health; helping people with mental health problems to recover, to have good physical health and to have a positive experience of care and support; and reducing the number of people suffering avoidable harm or experiencing stigma and discrimination. The council is working with the Barnet Clinical Commissioning Group to re-image mental health services to enable people to achieve key outcomes to prevent crises; maintain their well-being; and ensure they feel empowered to be active members of their community.

**Activities / proposal**

Art Reach Barnet (ARB) is a new not-for-profit organization, registered as a company limited by guarantee in January 2015, aimed at helping people with often complex mental health problems to recover and regain independence through making and selling arts and crafts, and providing services, in the community. It has grown out of a social enterprise, ‘Arts 89’, based at Barnet College, and seeks to incentivize clients to share skills; offer peer support; and make decisions instead of relying on college staff to do so, as previously.

Supported from the final round of the Big Society Innovation Bank in 2013/14, Arts 89 provided work experience and employment / volunteering opportunities in the visual arts for twelve people recovering from long-term mental health problems through the creation of an on-line shop and gallery selling arts and crafts. The project, which taught participants desk top publishing, marketing and business skills, achieved its key objectives. Its success prompted a group of seven participants to roll out the model in the community through the creation of their own self-help group.

ARB offers a weekly programme designed to suit people with mental health problems who benefit from a structured regime. It includes two days of assisted craft production, divided into four half-day sessions with a capacity of ten people per session. Activities comprise card, badge and jewellery making; picture framing; sign writing; mosaics; and knitting and crochet. Supportive training is also provided, such as in IT and book-keeping. Meditation, yoga and a shared lunch offer an additional social dynamic. Products are sold once a month at Barnet Market and at various community events and festivals, at which trained members of ARB also now offer face painting for children as an additional source of revenue. .

Craft production and training take place at a private art studio, where space is rented, and once a week at a retail outlet. The project is publicized through a website, the media and statutory and voluntary sector agencies active in the mental health community. Barnet Voice for Mental Health and Community Focus feature prominently amongst a range of sources of referrals. At present, ARB has 25 regular participants, all but two of whom live in Barnet. It has an option to increase use of its main venue to a third day a week as client numbers continue to grow.

ARB seeks to offer a formalized pathway to paid work whereby clients progress from the collaborative production of items sold in the name of Art Reach to specialization in a chosen area, involving responsibility for materials, ordering and costing; training and mentoring others in that skill; and selling their work in their own name through the infrastructure of ARB's website, social media and sales outlets. A small proportion of sales revenue will be retained by ARB in return for its ongoing support, notwithstanding that not all participants will necessarily need studio time on a long-term basis.

The group's ethos is to help people who would otherwise be dependent on mental health services to understand their strengths; grow in resilience; and gain independence. In particular, it seeks to address the barriers that exist to people with a history of mental health problems returning to paid employment because of the demands placed on them by employers and a lack of understanding of their needs. Peer support is a proven tool in speeding the recovery process, and in this instance helping develop new skills, self-confidence and self-esteem. Feedback from participants is very positive, especially in relation to the opportunities that are presented to contribute to service delivery and management.

The Joint Commissioning Unit for Mental Health and the Mental Health Partnership Board commend ARB as a model peer-led organization which complements strategic aims and adds value to other services through mental health service users managing their own recovery at a pace and in a place that suits them. A steady and sustained recovery and self-management are key components to reducing reliance on secondary mental health services. The proposed re-introduction of service users supported by ARB into the workplace is considered to be a realistic outcome with the help of existing contracted services.

### **Cost and financial need**

ARB's budget for 2015 shows expenditure of £12,325, of which 80% are recurrent revenue costs, including a rental liability of £5,025, reduced by 50% since ARB moved its main base from a more expensive location in N12 earlier this year. The balance of revenue expenditure (£5,300) includes materials, supplies and activity costs; volunteer training; administration; transport; and insurance. One-off expenditure on equipment and IT software is shown as £2,000. Income is estimated to be £3,950, primarily from the sale of goods and services (including face painting, web designing and framing). The sale of products from Barnet Market last Christmas generated £800. ARB has recently helped Barnet Voice for Mental Health to re-brand arising from promotion of new IT and web-design services.

There are no charges to participants on the basis that they contribute their skills and time to sustaining the organisation and supporting others. The appointment of a local celebrity as ARB's patron has helped raise its profile and enhance its fundraising potential, something that its upcoming registration as a charity will also support.

In 2013/14, the council funded the Arts 89 project, still continuing at Barnet College, with a grant of £15,452 from the Big Society Innovation Bank.

This request is for a grant of £10,000, a sum that exceeds the estimated shortfall (of £8,375) by

£1,625. The award recommended, which acknowledges ARB's current status as an entirely volunteer-led organisation, is based on the shortfall presented, but excludes the provision for refreshments (£600), which should be self-financing.

ARB's sustainability is predicated on its development as a self-funding enterprise from 2016 onwards through sales, events, workshops and fundraising as part of a strategic three-year plan. The organisation is progressively publicising its skills and services and expanding its range of clients and outlets. A successful trial has been conducted of the proposal to collect 10% of the proceeds of the sale of items made by participants who start to operate more independently, working in their own time and with their own materials.

Ultimately, ARB proposes to create several part-time jobs within the organisation, co-ordinating projects, marketing and volunteers, as a stepping stone back into paid work for members.

#### Grant recommendation, type and conditions

**£7,800** (from Edward Harvist Charity)

Start-up grant

One-off grant

#### Special conditions:

Payment of the award should be made subject to (a) agreement of a set of targets and milestones for monitoring purposes and (b) the receipt of quarterly progress reports and an undertaking to provide an evaluation of the success of the project in twelve months' time.

#### Target grant outcomes

To support people recovering from mental health problems to regain their resilience and independence and become active members of the community.

**Date:** June 2015

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**GRANT APPLICATION 2015/16 – ASSESSMENT AND RECOMMENDATION: APPENDIX B**

<b>Priority Corporate Outcomes</b>	To create better life chances for young people To offer personalised support to enable young people who are most at risk of not achieving their potential to close the gap with their peers; make a positive transition into adulthood; and prevent later difficulties	
<b>Organisation</b>	<b>LEARNING THROUGH HORSES</b>	ref 243/C/CTY
<b>Address</b>	The Edge Stables, Edgwarebury Lane, Edgware	

**Relevant policy, aims and objectives**

The Corporate Plan and the Children and Young People Plan, 2013/16, reflect a focus on improving outcomes for Barnet’s younger population, creating the conditions for children and young people to develop skills and acquire knowledge to achieve their full potential and lead successful adult lives, with support targeted at 16 to 24 year-olds who are not in education, employment or training (‘NEET’) and those who have disabilities or complex needs. Strategic objectives of the Youth & Family Support Service include commissioning, supporting and enabling the voluntary sector to develop a wide range of provision, building capacity for vulnerable young people to engage in positive extra-curricular activities and increasing access to regular sport and physical activity as part of leading a healthy lifestyle.

**Activities / proposal**

Learning Through Horses (LTH) is a registered charity formed in September 2014 which runs a range of personal development programmes using horses to engage vulnerable or disadvantaged young people and adults in learning life skills. LTH does not teach clients to ride. Instead, participants learn about horse behaviour and non-violent horse training techniques, commonly known as ‘horse whispering’.

The charity’s main programme, ‘Employability and Horsemanship Skills’, is a ten-week personal development programme for unemployed young people and adults, which enables clients to achieve an accredited qualification, the Prince’s Trust Employability & Personal Development Award. The course provides an opportunity for clients to develop vital skills required for success in education and employment, and for building relationships with others. Clients who complete the course will have a solid foundation of horsemanship skills which opens doors to employment opportunities in the equestrian and animal husbandry industries, as well as a qualification which evidences that they have transferable personal skills for other industries. Participants who are interested in pursuing a career in the equine industry are helped to find work experience in stables in and around London.

LHT also offers short bespoke programmes which focus on specific personal development goals, again working with horses, which are especially sensitive to body language and challenge people’s behaviour in non-threatening ways, serving to diffuse aggressive reactions. The challenge with each activity is to create a relationship with the horse and communicate effectively in order to achieve the training task. Many tasks require students to work together as a team and provide an insight into the benefits of positive communication and behaviour and the importance of perseverance and resilience when working with animals.

The focus is on 16 to 24 year-olds who are NEET or are considered to be at risk of such. Clients of all ages commonly have a history of abuse and neglect; mental health issues; drug or alcohol addiction; and autism or other learning difficulties. Younger clients invariably come from

deprived communities; have difficult family lives; are in care or have previously been in the care system; are excluded, or are facing exclusion, from mainstream education; and are exposed to gang culture.

LHT hires from facilities at privately-owned stables, with five horses, sub-let to another equine charity delivering equine-assisted psychotherapy to children and adults with psychological difficulties, with which it works collaboratively. It has four part-time qualified members of staff and engages instructors and volunteers on a sessional basis. Each course has a capacity of eight students. Clients are referred by organizations and agencies working with vulnerable young people and adults, including pupil referral units; special and mainstream schools; and drug and alcohol support services. It has had 43 clients to date, all but three of whom have been young people.

Following a successful trial, LHT has been working since December 2014 with nine severely autistic students at Ambitious College, a specialist Barnet-based college, with which the charity has a contract to deliver weekly sessions linked to the college's curriculum through to July 2015. Other clients include groups of young people referred by Wandsworth Integrated Drug & Alcohol Services and St Augustine's CE High School in Kilburn. Feedback from students signifies a high level of achievement of personal development goals.

This application seeks help towards meeting core costs in year one linked to promotion and development of the charity's work specifically in Barnet.

It is endorsed by the Youth & Family Support Service, which commends the professional way in which the charity is run; the unique and specialist nature of its courses; and the value of its work with young people who are at NEET; at risk; and often hard to reach. LHT fulfills an identified need amongst young people in Barnet for more skills-focused work with horses, demonstrated by the volume of requests to take part in a recent one-day taster session, and has been commissioned by the service to deliver a three-month package of work with 16 to 19 year-olds referred through the Keeping Young People Safe (KYPS) Programme.

### **Cost and financial need**

LHT has presented a budget of £55,852 for delivery of its courses over twelve months, based on full take-up of current capacity (6 x 3-hour sessions a week). 71% of expenditure (£39,850) is on core and sessional staff costs and the reimbursement volunteers' out-of-pocket expenses. The hire of facilities costs £6,750. Overheads (including insurance, equipment, IT, marketing and accounting), which make up the balance of the budget, equate to £9,252. The cost of delivering one ten-week Employability and Horsemanship Skills course is shown as £4,296. Income is predominantly through negotiated contracts with referring agencies, currently £24,680, the largest of which is with Ambitious College. The income deficit shown is £31,172, but with a number of potential new contracts under discussion.

The KYPS contract with the Youth & Family Support Service for delivery of personal development support for eight highly vulnerable young people over ten weeks is in the sum of £2,500. A dialogue is under way with LHT concerning the scope for delivering holiday activities for young people under the Positive Activities Programme.

The request is for a grant of £8,500 towards (a) meeting the proportion of overheads in year one that are not defrayed from existing contracts; (b) promotional work to expand the number of clients from Barnet; and (c) increasing the charity's fundraising capacity, both in support of sustainability and to enable subsidised rates to be offered to selected clients who are only partially funded by their referring agency.

LHT anticipates achieving sustainability during the course of its second year and onwards through a combination of earned income, as business grows, and funding, drawing on the services of a part-time fundraiser to generate support from charitable trusts and potential sponsors.

The recommendation acknowledges how the charity is inspiring interest, and fulfilling unmet needs, and the evidence that exists of how it is supporting the acquisition and development of vital life skills amongst vulnerable young people.

#### Grant recommendation, type and conditions

£8,500 (from Edward Harvist Charity)

Start-up grant  
One-off grant

#### Special conditions:


Payment of the award should be made subject to (a) agreement of a business plan to develop and target the charity's work amongst vulnerable young people living in Barnet, to include milestones for monitoring purposes; (b) agreement of a protocol for subsidising selected clients; (c) the receipt of a sustainability strategy; and (d) the receipt of quarterly progress reports and an undertaking to provide an evaluation after twelve months.

#### Target grant outcomes

To enhance and expand opportunities for vulnerable young people to engage in positive activities in support of their development; the acquisition of life skills; and the pursuit of a healthy lifestyle.

**Date:** June 2015

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	AGENDA ITEM 14
	<p><b>Community Leadership Committee</b></p> <p><b>24 June 2015</b></p>
<b>Title</b>	<b>Community Leadership Committee Work Programme</b>
<b>Report of</b>	Head of Governance
<b>Wards</b>	All
<b>Status</b>	Public
<b>Enclosures</b>	Appendix A - Committee Work Programme- June 2015 – March 2016
<b>Officer Contact Details</b>	Salar Rida – Governance Officer (Acting) <a href="mailto:salar.rida@barnet.gov.uk">salar.rida@barnet.gov.uk</a> – 020 8359 7113

<b>Summary</b>
The Committee is requested to consider and comment on the items included in the 2015/16 work programme

<b>Recommendations</b>
1. That the Committee consider and comment on the items included in the 2015/16 work programme

## **1. WHY THIS REPORT IS NEEDED**

- 1.1 The Community Leadership Committee Work Programme 2015/16 indicates forthcoming items of business.
- 1.2 The work programme of this Committee is intended to be a responsive tool, which will be updated on a rolling basis following each meeting, for the inclusion of areas which may arise through the course of the year.
- 1.3 The Committee is empowered to agree its priorities and determine its own schedule of work within the programme.

## **2. REASONS FOR RECOMMENDATIONS**

- 2.1 There are no specific recommendations in the report. The Committee is empowered to agree its priorities and determine its own schedule of work within the programme.

## **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 Not applicable.

## **4. POST DECISION IMPLEMENTATION**

- 4.1 Any alterations made by the Committee to its Work Programme will be published on the Council's website.

## **5. IMPLICATIONS OF DECISION**

### **5.1 Corporate Priorities and Performance**

- 5.1.1 The Committee Work Programme is in accordance with the Council's strategic objectives and priorities as stated in the Corporate Plan 2013-16.

### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- 5.2.1 None in the context of this report.

### **5.3 Legal and Constitutional References**

- 5.3.1 The Terms of Reference of the Community Leadership Committee is included in the Constitution, Responsibility for Functions, Annex A.

#### **5.4 Risk Management**

5.4.1 None in the context of this report.

#### **5.5 Equalities and Diversity**

5.5.1 None in the context of this report.

#### **5.6 Consultation and Engagement**

5.6.1 None in the context of this report.

### **6. BACKGROUND PAPERS**

6.1 None.

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**London Borough of Barnet  
Community Leadership  
Committee Work Programme  
June 2015 – March 2016**

Contact: Salar Rida, [salar.rida@barnet.gov.uk](mailto:salar.rida@barnet.gov.uk) 0208 359 7034

Subject	Decision requested	Report Of	Contributing Officer(s)
<b>9 September 2015</b>			
An update on the Council engagement with the Mayor's Office for Policing and crime (MOPAC) – Pan London and local funding.	To note the update on the engagement with MOPAC and the councils engagement with the MOPAC's Pan London projects.	Commissioning Director, Environment	Strategic Lead, Safer Communities
An update on the CCTV	To note the progress made on the CCTV project.	Commissioning Director, Environment	Strategic Lead, Safer Communities
Performance report on the confidence residents have with the Police and council responding to crime and Anti-Social Behaviour	To note the partnership performance and to agree/comment on the specific actions of the council to sustain and/or increase confidence.	Commissioning Director, Environment	Strategic Lead, Safer Communities
Burnt Oak Jobs Team Briefing	To note the briefing	Commissioning Director, Growth and Regeneration	Commissioning Lead: Welfare Reform & Employability
Grants (standing item)	To consider applications made to the Corporate Grants Programme for funding of between £5,000 and £9,999	Head of Finance	Grants Manager
Forward Work Programme	To note the items on the Forward Work Programme for the Community Leadership Committee.	Head of Governance	Governance Officer

Subject	Decision requested	Report Of	Contributing Officer(s)
<b>25 November 2015</b>			
<p>An update on Policing:</p> <ul style="list-style-type: none"> <li>- Neighbourhood Policing Team</li> <li>- Performance</li> </ul>	<p>Note the update provided by the Metropolitan Police, Barnet.</p>	<p>Police Lead (to be confirmed)</p>	<p>Strategic Lead, Safer Communities Police Lead (to be confirmed)</p>
<p>A progress update on the implementation of the Anti-Social Behavior Act 2014.</p>	<p>To note the progress made. To agree any required policies and actions of the council to ensure effective and balanced use of this legislation.</p>	<p>Commissioning Director, Environment</p>	<p>Strategic Lead, Safer Communities</p>
<p>Progress update on the SCP Strategy -with a focus on the management of offenders</p>	<p>To note the update provided and the partnership work to manage offenders, specifically repeat offenders in Barnet. To note the role the council plays in the management of offenders.</p>	<p>Commissioning Director, Environment</p>	<p>Strategic Lead, Safer Communities National Probation Service (to be confirmed) Community Rehabilitation Company (CRC) (to be confirmed)</p>
<p>Community Participation update</p>	<p>To update on the work done to develop the Council's Community Participation Strategy, including plans for the new database of voluntary and community organisations</p>	<p>Director of Strategy</p>	<p>Community Engagement, Participation &amp; Strategy Lead</p>
<p>Grants (standing item)</p>	<p>To consider applications made to the Corporate Grants Programme for funding of between £5,000 and £9,999</p>	<p>Head of Finance</p>	<p>Grants Manager</p>

<b>Subject</b>	<b>Decision requested</b>	<b>Report Of</b>	<b>Contributing Officer(s)</b>
Forward Work Programme	To note the items on the Forward Work Programme for the Community Leadership Committee.	Head of Governance	Governance Officer
<b>9 March 2016</b>			
Outcome of annual strategic crime needs assessment	To note the emerging priorities on crime and anti-social behaviour and agree the priorities the council will focus on in 2016/17.	Commissioning Director, Environment	Strategic Lead, Safer Communities
Review of dedicated Place Order for Street Drinking	To note the legal changes as a result of the ASB 2014 Act. To consider if the Dedicated Place Order for Street Drinking Continues or the new Public Space Protection Order under the 2014 ASB Act (PSPO) is used.	Commissioning Director, Environment	Strategic Lead, Safer Communities Police Lead (to be confirmed)
Grants (standing item)	To consider applications made to the Corporate Grants Programme for funding of between £5,000 and £9,999	Head of Finance	Grants Manager
Forward Work Programme	To note the items on the Forward Work Programme for the Community Leadership Committee.	Head of Governance	Governance Officer